WATER AND NATURAL RESOURCES COMMITTEE

2005 FINAL REPORT



Santa Fe, New Mexico December **2005**

2005 APPROVED WORK PLAN AND MEETING SCHEDULE for the WATER AND NATURAL RESOURCES COMMITTEE

Committee Members:

Sen. Carlos R. Cisneros, Chair Rep. Kathy A. McCoy Sen. Cynthia Nava Rep. Joe M Stell, Vice Chair Sen. Sue Wilson Beffort Sen. Steven P. Neville Rep. Andy Nunez Rep. Ray Begave Rep. Joseph Cervantes Sen. Mary Kay Papen Sen. Dede Feldman Sen. H. Diane Snyder Sen. Mary Jane M. Garcia Rep. Mimi Stewart Rep. Dona G. Irwin Rep. Sandra L. Townsend Rep. Larry A. Larrañaga Rep. Don L. Tripp

Advisory Members:

Sen. Rod Adair Rep. James Roger Madalena Rep. Greg Payne Sen. Vernon D. Asbill Rep. Danice Picraux Rep. Richard P. Cheney Sen. Leonard Lee Rawson Rep. Anna M. Crook Rep. Candy Spence Ezzell Sen. Nancy Rodriguez Sen. Clinton D. Harden, Jr. Sen. John C. Ryan Sen. Timothy Z. Jennings Rep. Henry Kiki Saavedra Sen. Gay G. Kernan Sen. Leonard Tsosie Rep. Rhonda S. King Rep. Peter F. Wirth Rep. Ben Lujan Rep. Eric A. Youngberg

Work Plan

The water and natural resources committee proposes to focus on the following primary topics: legal and jurisdictional issues; water conservation; clean energy; and financing water needs. With respect to the legal issues, the committee anticipates the need for status reports on interstate compact compliance, endangered species, legal aspects of water management and regulatory control of water and environmental permitting.

The legislature has considered many measures to enhance the state's water conserving capacity, including tax incentives, water planning, improving water use efficiencies and urban planning. The committee proposes to revisit these and other water conservation measures.

Finally, the need for permanent funding sources to meet the state's water needs will reappear in the 2006 session as well.

APPROVED MEETING SCHEDULE

DateLocationJune 10Santa FeJune 30-July 1Santa RosaAugust 4-5Los AlamosSeptember 1-2Albuquerque

September 28-29 Las Cruces

November 3-4 Santa

TENTATIVE AGENDA

for the

WATER AND NATURAL RESOURCES COMMITTEE

June 10, 2005

Room 307, State Capitol

Friday, June 10

10:00 a.m. Call to Order

-Senator Carlos R. Cisneros, Chair

Office of the State Engineer — Status Report

—John D'Antonio, State Engineer

11:00 a.m. Interstate Stream Commission — Status Report

—Estevan Lopez, Director, Interstate Stream Commission

12:00 noon **2005 Committee Work Plan**

12:30 p.m. **Adjourn**

Revised: June 21, 2005

TENTATIVE AGENDA for the WATER AND NATURAL RESOURCES COMMITTEE

June 30-July 1, 2005 Santa Rosa High School Auditorium 717 S. 3rd Street Santa Rosa, NM

Thursday, June 30

10:00 a.m. Call to Order

—Senator Carlos R. Cisneros, Chair

New Mexico Water History
—Representative Joe M Stell

12:00 noon Lunch

1:30 p.m. Water Innovation Projects — Status

—James Jimenez, Secretary of Finance and Administration—Robert Apodaca, Department of Finance and Administration

2:30 p.m. Water Conservation Program — Status

—John D'Antonio, State Engineer

3:30 p.m. Wind Energy Development

—Price Hatcher, Manager, Renewable Energy, SPS/Excel Energy, Inc.

4:30 p.m. Recess

Friday, July 1

9:00 a.m. Ute Reservoir Project — Status Report

—Scott Verhines, Eastern New Mexico Rural Water Association

10:00 a.m. Clean Energy Initiatives

—Craig O'Hare, Energy, Minerals and Natural Resources Department

11:00 a.m. **Solar Energy Development**

—Joel Goldblatt, Spire Corporation

12:00 noon Adjourn

Revised: August 1, 2005

TENTATIVE AGENDA for the WATER AND NATURAL RESOURCES COMMITTEE

August 4-5, 2005 Oppenheimer Study Center Los Alamos National Laboratory

Thursday, August 4	
10:00 a.m.	Call to Order
	—Senator Carlos R. Cisneros, Chair
	Welcome —Mike Wheeler, Vice Chair, Los Alamos County Council —Dr. Terry Wallace, Associate Director for Strategic Research, Los Alamos National Laboratory (LANL)
10:15 a.m.	Water Science and Technology at LANL —Dr. Cathy Wilson, Water Portfolio Manager, LANL
11:00 a.m.	Prediction, Detection and Treatment of Water Supply Threats —Dr. Babetta Marrone, Molecular Microbiology and Immunology Group, LANL
12:00 noon	Working Lunch
	Wildfire Modeling and Demonstration —Dr. Rod Linn, Acting Deputy Group Leader, Atmospheric, Climate and Environmental Dynamics Group, LANL
1:30 p.m.	Jemez Mountains Water Agreement —Marilyn C. O'Leary, Director, the Utton Transboundary Resources Center, University of New Mexico School of Law —John D'Antonio, State Engineer —Peter M. Pino, Pueblo of Zia Tribal Administrator —Paul S. Chinana, Pueblo of Jemez Council Member —Gilbert M. Sandoval, Non-Indian Water User —Michael R. Garcia, San Ysidro Ditch Association
3:30 p.m.	Aamodt Water Rights Settlement—D. L. Sanders, Chief Counsel, Office of the State Engineer
5:30 p.m.	Recess

Friday, August 5

9:00 a.m. Water Augmentation Through Cloud Seeding

—Sig Silber, New Mexico Weather Modification Association

—Roy Stoesz, New Mexico Weather Modification Association

10:00 a.m. Water Research Technical Assistance Office

—Charles Nylander, Program Manager, Water Research Technical

Assistance Office, Environmental Stewardship Division,

LANL

11:00 a.m. Predictive Tools for New Mexico Aquifer Management

—Dr. Elizabeth Keating, Hydrology, Geochemistry and Geology

Group, LANL

12:00 noon Working Lunch and Tour of Los Alamos Watershed and Forest

Recovery

—Bill Heimbach, LANL

—Lorrie Bonds, LANL

—Kevin Buckley, LANL

—Greg Kuyumjian, LANL

—Craig Martin, LANL

2:30 p.m. Adjourn

Revised: August 19, 2005

TENTATIVE AGENDA for the FOURTH MEETING of the WATER AND NATURAL RESOURCES COMMITTEE

September 1-2, 2005 Workforce Training Center, TVI Alameda and I-25 Albuquerque

Thursday, September 1

10:00 a.m. Call to Order

—Senator Carlos R. Cisneros, Chair

Albuquerque-Bernalillo County Water Utility Authority Status Report

-Mark Sanchez, Executive Director, Albuquerque-Bernalillo County

Water Utility Authority

11:30 a.m. **Lunch**

1:00 p.m. Water Use Budgeting and Accounting

-Matt Holmes, New Mexico Rural Water Association

2:00 p.m. Water System Asset Management

—Heather Himmelberger, EFC

3:00 p.m. Water System Financial Planning

-Blanca Surgeon, RCAC

4:00 p.m. Water Rates and Affordability

—Professor Janie Chermack, Economics Department, University of

New Mexico

5:00 p.m. Recess

Friday, September 2

9:00 a.m. Conservation Funding and Other Environmental Legislative Initiatives

-Edward Archuleta, Animal Protection of New Mexico

-Earl James, New Mexico Environmental Law Center

10:30 a.m.	Public/Private Water System Financing Partnerships —Maurice Hobson
11:30 a.m.	Desalination Prospects —Linda Weiss, State Director, United States Geological Survey
12:30 p.m.	Adjourn

Revised: September 14, 2005

TENTATIVE AGENDA for the WATER AND NATURAL RESOURCES COMMITTEE

September 28-29, 2005 Golf Course Clubhouse Conference Room New Mexico State University Las Cruces

Wednesday, Septem	aber 28
10:00 a.m.	Call to Order
	—Senator Carlos R. Cisneros, Chair
	Welcome to Las Cruces and to New Mexico State University (NMSU)
	—William M. Mattiace, Mayor, Las Cruces
	—Dr. William Flores, Provost, NMSU
10:15 a.m.	Water Planning Using Geographic Information
	—Janet Jarratt, Middle Rio Grande Water Assembly
	—Karl Benedict, Earth Data Analysis Center
	•
11:30 a.m.	Dona Ana County Farm and Livestock Bureau (DACFLB)
	—Craig Tharp, President, DACFLB
	—Phillip Arnold, State Second Vice President, New Mexico Farm and
	Livestock Bureau (NMFLB)
12.00	-
12:00 noon	Lunch
1:30 p.m.	State Primacy for the National Pollution Discharge Elimination System (NPDES)
	—Randy Traynor, New Mexico Home Builders Association
	—Sharon Lombardi, Dairy Producers of New Mexico
	—Ron Curry, Secretary of Environment
	—Ron Curry, Secretary of Environment
3:00 p.m.	Active Water Resource Management Effects in the Lower Rio Grande
	Basin
	—Gary Esslinger, Elephant Butte Irrigation District
	—Steve Hernandez, Attorney
	- , ,
4:30 p.m.	Recess

Thursday, September 29

9:00 a.m. New Mexico State University's Role in Addressing Water Issues

—Michael Martin, President, NMSU

10:00 a.m. Las Cruces' Water Issues Status Report

—Terence Moore, City Manager

—Jorge Garcia, Utilities Director

11:00 a.m. New Mexico Farm and Livestock Bureau Issues

—John Wortman, Executive Director, NMFLB

12:00 noon Pink Bollworm Control

—Robert Sloan, South Central Pink Bollworm Control District

12:30 p.m. **Adjourn**

Revised: October 31, 2005

TENTATIVE AGENDA for the WATER AND NATURAL RESOURCES COMMITTEE

November 3-4, 2005 Room 307, State Capitol Santa Fe

Thursday, November 3 10:00 a.m.	Call to Order —Senator Carlos R. Cisneros, Chair
	Interstate Stream Commission and State Engineer Briefing —Estevan Lopez, Director, Interstate Stream Commission —John D'Antonio, State Engineer
12:00 noon	Lunch
1:30 p.m. Respo	Water System Planning, Performance and Conservation — onse to HJM 86 —John D'Antonio, State Engineer
3:00 p.m.	Water System Governance and Funding —Susan Kelly, Associate Director, Utton Center, UNM —Judy Flynn-O'Brien, Interim Director, Institute for Public Law, UNM
4:00 p.m.	Santa Fe Regional Water Plan —TBA
5:00 p.m.	Department of Environment — Cooperative Extension Service Collaborative — Response to HJM 66 —Ron Curry, Secretary of Environment —Paul H. Gutierrez, Cooperative Extension Service
5:30 p.m.	Recess
Friday, November 4 9:00 a.m.	Legislative Requests —Small Agricultural Production —Produced Water —Sanitary Projects Act —Boating Safety —Surface Owners Protection Act

—Cabresto Lake Stabilization and Improvement

	 —State Engineer's Administrative Hearings Process —El Valle de Los Ranchos Water and Sanitation District —Cloud Seeding Project —Water Trust Fund—Appropriations —Water Adjudication Expenses—Appropriation —Water Masters—Appropriation
12:00 noon	Lunch
1:30 p.m.	Acequia Issues —Paula Garcia, Director, NM Acequia Association

State Mine Inspection

Adjourn

—Rebecca Boam, Director, Bureau of Mine Safety

3:30 p.m.

Sandia Water Assistance Projects
—TBA

2:30 p.m.

4:30 p.m.

MINUTES

of the FIRST MEETING

of the

WATER AND NATURAL RESOURCES COMMITTEE

June 10, 2005 Santa Fe

The first meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Friday, June 10, 2005, by Senator Carlos R. Cisneros, chair.

PRESENT

Sen. Carlos R. Cisneros, Chair Rep. Joe M Stell, Vice Chair Sen. Sue Wilson Beffort

Rep. Ray Begaye

Sen. Dede Feldman

Rep. Dona G. Irwin

Rep. Kathy A. McCoy

Sen. Steven P. Neville

Rep. Andy Nunez

Sen. Mary Kay Papen

Sen. H. Diane Snyder

Rep. Mimi Stewart

Rep. Sandra L. Townsend

Rep. Don L. Tripp

ABSENT

Rep. Joseph Cervantes Sen. Mary Jane M. Garcia Rep. Larry A. Larranaga Sen. Cynthia Nava

Advisory Members

Sen. Rod Adair

Sen. Vernon D. Asbill

Rep. Anna M. Crook

Rep. Candy Spence Ezzell

Rep. Rhonda S. King

Rep. James Roger Madalena

Rep. Greg Payne

Rep. Danice Picraux

Sen. Nancy Rodriguez

Sen. John C. Ryan

Sen. Leonard Tsosie

Rep. Peter Wirth

Rep. Richard P. Cheney

Sen. Clinton D. Harden, Jr.

Sen. Timothy Z. Jennings

Sen. Gay G. Kernan

Rep. Ben Lujan

Sen. Leonard Lee Rawson

Rep. Henry Kiki Saavedra

Rep. Eric A. Youngberg

Staff

Gordon Meeks Jon Boller Evan Blackstone Liz Holmes

Guests

The guest list is in the original meeting file.

Friday, June 10

Senator Cisneros welcomed members, staff and guests and asked members of the committee to introduce themselves. He presented the schedule of meetings for the interim and suggested that the 2005 work plan reflect last year's approved work plan. There was no objection.

CURRENT WATER SUPPLY AND STATUS REPORT

John D'Antonio, state engineer, introduced his staff accompanying him and Jim Dunlap, chair of the Interstate Stream Commission (ISC), and Estevan Lopez, director of the ISC. Mr. D'Antonio said that the state is in much better condition this year compared to last year due to winter and spring precipitation, but warned that residents cannot become complacent. He demonstrated with historic charts that previous droughts during the twentieth century had years in which significant precipitation fell in the midst of long-term dry conditions. He showed photographs of flooding conditions, aggravated by sedimentation, and efforts to repair and improve dams and levees. He said the pilot channel worked as far as improving delivery to the Elephant Butte Reservoir for compliance with the Rio Grande Compact obligations.

He said that in recognition of the need to remain vigilant about the drought, the Office of the State Engineer is proceeding in implementation of active water management strategies, including installation of meters, preparation of water master manuals and hiring of water masters, and the creation of new water management districts in basins under prior administration. He summarized the status of administration in those basins and presented a schedule of public hearings to be held on proposed supplemental rules and basin-specific rules and regulations.

He told the committee that the Navajo water rights settlement was signed on April 19. Federal legislation to implement that agreement will be introduced to Congress in the fall, and he thanked the committee for its support of Senate Bill 172, which was enacted during the 2005 session to help implement the state's component of the settlement. Money has not yet been appropriated, but the state now has established an Indian Water Rights Settlement Fund as a mechanism to implement settlement provisions. He said that \$855 million will be sought from the federal government and a \$35 million match will be

sought from the state over the period of constructing the projects for implementing the terms of the settlement.

He summarized the recently mediated *Aamodt* case covering the water rights in the Pojoaque Valley. Among the terms of that settlement are agreements that the pueblos will draw water from the Rio Grande before drilling any new wells, and an impact fund for any adverse effects on non-Indians will be established. The pueblos also agreed that they will not exercise a priority call on non-Indian water users, existing wells will not be required to be capped and there will be no mandatory connections to the regional water system to be built.

Mr. Jim Dunlap, said that the Water and Natural Resources Committee is one of the most important committees of the legislature. He named the other members of the ISC and the areas of the state they represent and said the commission is a politically independent deliberative body that takes its responsibilities very seriously, never automatically rubber-stamping anything. He said one of the commission's priorities is to begin implementation of the recently completed state water plan.

He summarized the commission's current work agenda, including determination of how 14,000 acre-feet of water will be put to use pursuant to a congressional allocation of that amount and its approval of the Gila River settlement with Arizona. Another task is the completion of the Elephant Butte pilot project to save 15,000 to 30,000 acre-feet of water by bypassing the Rio Grande with water obligated to downstream users under the compact. Endangered species recovery is another priority of the commission. The Endangered Species Act affects every basin, and the state needs to ensure that actions taken to protect endangered species are based on sound science. He said the next species of concern is the Arkansas shiner on the Cimarron River.

He said the commission looks forward to being able to use the strategic water reserve established during the last session and is moving forward with implementation of the Pecos River settlement after the courts recently upheld the law in a lawsuit by challengers.

He closed by saying the commission will not bring proposals to the legislature without fully understanding their implications.

Mr. Lopez said he is proud to be working with the members of the ISC. He told the committee that in the Pecos River settlement, 9,584 acres of purchase agreement were negotiated, 5,003 acres had contracts executed and 1,402 acres had water rights retired and title assumed by the state. He showed a chart to illustrate the historic departures from cumulative delivery obligations under the Pecos River Compact. He said New Mexico is in good condition for the first time in several years as a result of the spring runoff and these water rights retirements. The state is anticipating a 17,000 acre-foot

cumulative credit by the end of this year.

He said that the lower Rio Grande is now looking to be in good shape after the Elephant Butte temporary channel carried as much as 4,000 cubic feet per second of water this spring. It was designed for 2,500. This flow rate will now allow more storage in the upper basin reservoirs pursuant to the Rio Grande Compact.

He told the committee that, relative to the Endangered Species Act, the silvery minnow population has increased and that the southwest flycatcher habitat has been proposed by the Federal Fish and Wildlife Service. He outlined actions being pursued by the commission to assume the state's obligations under recovery plans, including river monitoring, rescuing fish and construction of refugia.

He said that the federal government has committed \$66 million to implement the Gila River settlement and affirm New Mexico's right to 14,000 acre-feet of water, which was documented in the southwest regional water plan. The deadline for a consensus on how to use that money and water is 2014.

He closed by saying the state water plan will serve as the ISC's and the Office of the State Engineer's strategic plan for performance budgeting purposes.

Questions and discussion by the committee addressed:

- Sumner Lake sediment and the reservoir's capacity;
- declaration of the Milnesand area ground water basin;
- consensus of the *Aamodt* settlement agreement:
- dam safety around the state;
- qualifications of water masters;
- Gila River settlement parameters;
- water use entitlement in lieu of metering and measurement;
- quantification of legal rights;
- forfeiture or abandonment provisions;
- the source of revenues for water masters;
- accuracy of projected reservoir levels;
- the need for public service announcements on dam safety in Navajo;
- potential water imports into the Pojoaque Valley under the proposed *Aamodt* settlement;
- updating of the water supply information;
- the effect of the Navajo water rights settlement on individual Navajo water rights holders (Navajo alottees);
- the need for legislative concurrence with Indian water rights settlements;
- representation of Native Americans in ISC meetings and incorporation of Native American interests in state water plans;
- the kind of land purchased in the Pecos Valley for water rights retirements;

- the film on the Pueblo of Jemez water rights adjudication for presentation to the committee at a future meeting;
- the need for a status report at a future meeting on the drought task force recommendations on water conservation and the use of a \$400,000 appropriation for conservation;
- the status of dredging of the Elephant Butte pilot channel;
- the deadline for putting to use the federal money for the Gila River settlement:
- the condition and management of the Pecos River agricultural land retired under the settlement;
- the estimated cost of the *Aamodt* settlement; and
- the decision to include urban growth as a topic under the work plan.

WORK PLAN

The committee amended and then approved last year's work plan to be followed as this year's proposed work plan:

"The Water and Natural Resources Committee proposes to focus on three primary topics: legal issues; water conservation; and financing water needs. With respect to the legal issues, the committee anticipates the need for status reports on interstate compact compliance, endangered species and other legal aspects of water management.

The legislature has considered many measures to enhance the state's water conserving capacity, including tax incentives, water planning, improving water use efficiencies and urban planning. The committee proposes to revisit these and other water conservation measures

Finally, the need for permanent funding sources to meet the state's water needs will reappear in the 2006 session as well."

The committee selected the following meeting dates and locations:

June 30-July 1 Santa Rosa August 4-5 Los Alamos September 1-2 Albuquerque

September 28-29 Las Cruces/Truth or Consequences

November 3-4 Santa Fe

The committee adjourned at 12:35 p.m.

MINUTES of the SECOND MEETING of the

WATER AND NATURAL RESOURCES COMMITTEE

June 30-July 1, 2005 Santa Rosa High School Santa Rosa

The second meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Thursday, June 30, 2005, by Representative Joe M Stell, vice chair.

Present

Sen. Carlos R. Cisneros, Chair (July 1) Rep. Joe M Stell, Vice Chair

Sen. Sue Wilson Beffort

Rep. Ray Begaye

Rep. Joseph Cervantes

Sen. Dede Feldman (July 1)

Sen. Mary Jane M. Garcia

Rep. Dona G. Irwin

Rep. Larry A. Larrañaga

Sen. H. Diane Snyder

Rep. Mimi Stewart

Rep. Sandra L. Townsend

Rep. Don L. Tripp

Absent

Rep. Kathy A. McCoy Sen. Cynthia Nava Sen. Steven P. Neville Rep. Andy Nunez Sen. Mary Kay Papen

Advisory Members

Sen. Rod Adair (July 1) Rep. Richard P. Cheney Sen. Vernon D. Asbill (July 1) Sen. Clinton D. Harden, Jr. Rep. Anna M. Crook Sen. Timothy Z. Jennings Sen. Gay G. Kernan Rep. Candy Spence Ezzell Rep. Rhonda S. King (June 30) Rep. Ben Lujan Rep. James Roger Madalena (July 1) Rep. Greg Payne Sen. Nancy Rodriguez Rep. Danice Picraux Sen. John C. Rvan Sen. Leonard Lee Rawson Sen. Leonard Tsosie Rep. Henry Kiki Saavedra Rep. Eric A. Youngberg Rep. Peter Wirth

Attendance dates are noted for those members not present for the entire meeting.

Staff

Gordon Meeks

Evan Blackstone Jeret Fleetwood

Guests

The guest list is in the meeting file.

Thursday, June 30

Representative Jose Campos, mayor of Santa Rosa, welcomed the committee to Santa Rosa and provided the committee with a brief history of the city. He also emphasized the importance of water to communities like Santa Rosa that depend heavily on tourism.

New Mexico Water History

Representative Joe Stell provided the committee with an overview of water rights in New Mexico. First, he explained how customs dating back to Moorish rule of Spain, particularly the notion of "first in time, first in right" brought to the new world by Spanish conquistadors, first began to impact New Mexico's water rights today. He noted that the "first in time" concept basically stipulates that the first person to lay claim to something, or to utilize it, is more entitled to it than subsequent claimants and that this concept forms the basis of the doctrine of prior appropriation that governs water rights in New Mexico.

Then, Representative Stell discussed the Treaty of Guadalupe Hidalgo and its effect on New Mexico's water. He explained that the treaty stated that the United States, in annexing present-day New Mexico, Arizona and Texas, would honor the culture and customs already in place in those lands and that the doctrine of prior appropriation was one of those customs.

Next, Representative Stell outlined how, in the late 1800s, a number of Texans fleeing prosecution came to settle in New Mexico. He noted that many of those settlers brought cattle with them and settled near springs. Later, under the Homestead Act, those settlers were granted the title to the lands they had settled, which led to private ownership of large amounts of New Mexico's water resources.

After discussing the evolution of water rights in New Mexico, Representative Stell went into some detail about the various water agreements involving the state. He began with the Pecos River Compact, then went on to discuss the Rio Grande Compact; the Colorado River Compact; the San Juan/Chama project; the Gila River Compact and the central Arizona water rights settlement; water rights on the Canadian River; and a water project designed to deliver water from the San Juan/Chama project to the city of Gallup.

There are two significant lawsuits between Texas and New Mexico regarding water. He explained that the United States Supreme Court decreed that New Mexico could pay Texas a substantially smaller sum of money than Texas desired for New

Mexico's under-delivery of water on the Pecos River, but that New Mexico could never again pay for under-delivery with money again. Instead, under-deliveries must be made up with actual water. Representative Stell explained that another lawsuit between New Mexico and the City of El Paso highlighted some of the different rules the two states have regarding the pumping and diversion of underground water. While El Paso wanted to use some of New Mexico's water, a judge ruled that the city had not exhausted all of the means available to it in seeking water. However, he also ruled that water is a commodity that can be transported across state lines like any other commodity. This led El Paso to build a pipeline to transport water from farmland east of the city into El Paso itself. Representative Stell remarked that the ability to pump water across state lines is important because it would allow a community such as Alamogordo to import water via a pipeline rather than continue to try to convert brackish water into potable water.

Finally, Representative Stell discussed New Mexico's water future and ways to finance water projects. He explained that the state has enough water to secure its water situation, but that it faces two problems: growth and drought. Representative Stell went on to note that the state simply does not have the resources to be able to play godfather to each New Mexico community seeking help with a water project. Instead, he said that citizens will have to roll their sleeves up. He also suggested that one solution would be the formation of water authorities that have the authority to tax users. Representative Stell noted that another solution would be public/private partnerships that would allow private companies to sell water for a reasonable profit in return for infrastructure financing.

Ouestions and comments addressed:

- money and politics as obstacles to solutions;
- the Last Chance Water Company and the Salt Basin water reserves:
- Alamogordo's options:
- the need to avoid additional lawsuits;
- terms of the Pecos River water rights settlement;
- Canadian River Compact terms;
- costs of litigation with Texas;
- definition of beneficial use:
- status of water rights adjudication in Dona Ana County;
- use of eminent domain for water rights acquisition;
- history of domestic wells:
- why most of the water is being used by the Rio Grande corridor;
- future of the doctrine of prior appropriation; and
- using the CALFED model for prioritizing water projects.

Water Innovation Projects—Status

James Jimenez, secretary of finance and administration, and Robert Apodaca, also of the Department of Finance and Administration (DFA), provided the committee with an update on some of the water-project-financing mechanisms in place. Mr. Jimenez noted

that Governor Richardson and the Governor's Finance Council have identified water as one of their top priorities. He also noted that water projects received a large percentage of the \$470 million in capital outlay approved during the 2005 legislative session. Mr. Jimenez then discussed the results of the first phase of the Water Innovation Fund, which began with a \$10 million appropriation from the 2004 legislature. He explained that out of 115 proposals, 25 projects were chosen and that those 25 projects were then divided into 4 categories: water-recycling projects, water-producing projects, water-conservation projects and communities in crisis. Mr. Jimenez provided examples of projects in each category and noted that estimates of the total amount of water conserved, recycled or produced by the 25 projects chosen was approximately 32 billion gallons per year.

Mr. Jimenez then discussed Phase 2 of the Water Innovation Fund, which he explained will function similarly to Phase 1. He went on to note that an RFP was issued on June 10, 2005 and that July 11, 2005 is the proposal deadline. Mr. Jimenez also provided the committee with a list of the entities responsible for choosing the proposals, which includes representatives of the Office of the State Engineer, the DFA and the Governor's Office.

Finally, Mr. Jimenez discussed the formation and goals of the Water Infrastructure Technical Team and the Water Infrastructure Investment Team. He also noted the development of a Uniform Funding Application that he said would help entities seeking funding for water and wastewater projects by providing one application for funding that would be forwarded to the DFA, the New Mexico Finance Authority, the New Mexico Department of Environment and the USDA/RUS.

Mr. Apodaca echoed Mr. Jimenez's comments and also noted that the DFA was trying to do a better job of working with federal entities and helping communities secure federal funding for their water and wastewater projects.

Questions and comments included:

- responses to Phase 2 of the Water Innovation Fund RFP;
- the process and criteria of selecting fund recipients;
- better ways for legislators to communicate with the executive branch;
- advantages of changes to the capital outlay application process;
- the use of nonrecurring surplus general fund money for projects versus placing funds in the Water Trust Fund endowment;
- the governor's position on requirements for local financing commitments;
- dedication of revenue surplus to the Water Trust Fund:
- monitoring of projects;
- the use of federal funds to help defray the large costs of many New Mexico water projects, such as the Ute Reservoir project;
- consumer financing for water projects:
- the geographic location of Water Innovation Fund Phase 1 projects;
- methods for gauging the success of Water Innovation Fund Phase 1 projects;

- prioritizing water projects throughout the state to avoid dumping relatively small amounts of money into a variety of projects instead of funding one or two large projects at a time;
- the innovativeness of the projects;
- the continuing need for water hauling;
- specific savings per project;
- a list of projects denied funding;
- evaluation of committee membership;
- how stakeholders can influence the selection process;
- leveraging financing;
- allocation among legislative districts;
- recycling technologies; and
- development of leak detection technology in Water Innovation Fund Phase 1 projects.

Water Conservation Program

John Longworth, Office of the State Engineer (OSE), provided the committee with an overview of the OSE's Water Use and Conservation Bureau. He explained that the Water Use and Conservation Bureau reviews proposed subdivisions to determine whether the developer can provide adequate water to the subdivision. Next, Mr. Longworth discussed water-use trends in New Mexico. He noted that, in 2000, irrigated agriculture accounted for 76 percent of the total water withdrawals for the state. Mr. Longworth also pointed out that while agricultural use of water has slowly but steadily declined over the past 20 years, municipal and industrial use has been just as steadily increasing. He explained that these trends can be expected to continue as New Mexico's population continues to grow, particularly in the Rio Grande Basin.

Finally, Mr. Longworth provided the committee with a packet of materials available through the OSE regarding water conservation. He explained that some of those materials, such as how to effectively water trees, are the kind of public outreach and education that the OSE's water conservation program tries to distribute throughout the state. Mr. Longworth emphasized that public outreach and education about water use and conservation will likely play a large role in ensuring that New Mexico's water resources are adequate to allow for continued population growth.

Ouestions and comments included:

- tax rebates for water conservation in Albuquerque;
- average per capita water use by city and reasons for large disparities between seemingly similar desert cities;
- use of low-flow plumbing as a means of water conservation; and
- watering trees.

Wind Energy Development

Price Hatcher and Sonia Phillips, both of Excel Energy, provided the committee

with an update on Excel Energy's wind energy projects. They explained that the rules regulating energy production companies in New Mexico call for 10 percent of the energy that the company produces to come from renewable energy sources. Mr. Hatcher pointed out that while there are several different renewable energy sources, such as solar, biomass and hydroelectric, New Mexico is particularly well-suited to using wind as a renewable energy source, which is why Excel has focused most of its renewable energy portfolio on it. He went on to discuss the location and output of the company's wind energy units. Mr. Hatcher also noted that Excel Energy also produces 93 megawatts of energy from biomass and he outlined the company's solar energy initiatives. Finally, he discussed what makes renewable energy resources attractive to both power companies and their customers, as well as some of the hurdles that he believes need to be overcome in order to expand energy production from renewable resources.

Questions and comments included:

- federal incentives and comparison of New Mexico's incentives for renewable energy production with other states' incentives (the best);
- dairy waste biomass energy production;
- net metering;
- additional surcharges for customers wishing to pay for wind energy production;
- whether customers who do not pay additional surcharges are getting their energy from wind energy anyway;
- the Public Regulation Commission's interpretation of legislative intent mandating use of renewable energy resources;
- the need for improved transmission capacity for alternative energy;
- other states' financing capacity for alternative energy;
- state agencies' purchase of renewable energy:
- backup for renewable energy to serve the "load";
- quality of renewable energy compared to conventional energy generation;
- comparison of costs of various alternatives;
- the cost of operating the Amarillo power plant; and
- federal rebates and credits.

The committee recessed at 5:15 p.m.

Friday, July 1

Ute Reservoir Project— Status Report

Scott Verhines, Eastern New Mexico Rural Water Association (ENMRWA), and David Lansford, mayor of Clovis, provided the committee with an overview of the ENMRWA system. They explained that the project, when completed, would provide water to 75,000 people residing in nine communities in three counties. Mr. Verhines indicated that the project would cost approximately \$296 million, 80 percent of which,

hopefully, would come from the federal government and the remaining 20 percent would be split between the state and the affected local governments. He also discussed some of the challenges facing the project, such as equitably distributing financing for the project among its users and balancing commercial, environmental and recreational interests at Ute Reservoir where most of the water for the project would be stored. Mr. Verhines went on to point out that hydrological conditions in eastern New Mexico are such that the aquifer from which the water users pump their water will likely run out in 20 to 25 years and it will take 10 years to complete the Ute Reservoir project, which, he said, underscores the need to get the project finished.

Finally, Mr. Verhines discussed the current status of the project. He explained that money appropriated by the legislature in 2002 went toward a design and consulting team that is currently working on the project. Mr. Verhines identified the federal Bureau of Reclamation as the project's federal collaborator. He also discussed some of the membership changes in the project, indicating that several entities had dropped out and decided to address water issues through other means. Finally, Mr. Verhines discussed a potential challenge for the project with designation of an area south of the reservoir as critical habitat for the Arkansas River shiner.

Questions and comments included:

- the project's planned 18,400 acre-feet and the ability of the project to meet future demands:
- the Water Trust Board application process;
- sources of and prospects for federal money for the project;
- the reasons for communities dropping out of the project and variation of needs among the eastern communities;
- CH2MHill design engineers and lobbyists on the project;
- cost/benefit analyses of large water projects;
- regionalization of community water projects;
- alternative aquifer sources;
- interstate efforts to conserve the Ogallala aquifer;
- effectiveness of the Water Trust Board; and
- the potential advantages of a legislative authorization process similar to the federal process.

On a motion made, seconded and unanimously approved, the minutes of the June 10, 2005 meeting were approved as submitted.

Clean Energy Initiatives

Craig O'Hare, Energy, Minerals and Natural Resources Department, provided the committee with an overview of clean energy initiatives being pursued throughout New Mexico. He began by defining clean energy as belonging to one of three categories: renewable energy, energy efficiency and clean fuels. Mr. O'Hare explained that renewable energy involves the use of solar power, wind energy and burning biomass and

described examples of projects utilizing each of these in New Mexico. He also indicated that New Mexico ranks second in the nation with regard to solar resources. Mr. O'Hare went on to discuss energy efficiency, which he explained involves constructing energy efficient buildings or manufacturing more efficient appliances and vehicles. He pointed out that while constructing buildings that are more energy efficient does increase construction costs, those costs are typically defrayed within four or five years by significantly reduced energy utility costs. Mr. O'Hare then discussed the use of clean fuels such as ethanol, biodiesel, compressed natural gas and hydrogen. He noted that most of these fuels can be produced domestically, which would help reduce reliance on imported oil.

Mr. O'Hare went on to discuss the benefits of pursuing clean energy initiatives in New Mexico both in terms of economic development and in addressing the need to diversify the energy economy rather than continue to depend on a finite amount of fossil fuels. He also reviewed legislation introduced during the 2005 legislative session concerning clean energy and outlined proposals that will likely be brought before the legislature in 2006, such as amending the Public Regulation Commission's "net metering" rule through statute.

Questions and comments included:

- percent of power companies' portfolios dedicated to renewable energy;
- New Mexico declining to join Western States Power Group;
- number of solar homes in New Mexico and the difference between incentives for use of solar and wind energy due to differences in costs and economics related to each one;
- state vehicles using clean fuels;
- octane rating of biodiesel and ethanol;
- clean energy funding for tribes and Indian jurisdictions;
- weatherization of homes; and
- green building standards for state buildings and public schools.

Solar Energy Development

Joel Goldblatt, of the Spire Corporation, provided the committee with an overview of solar energy production in New Mexico. He explained that the Spire Corporation manufactures solar panels and showed the committee how those panels can be used to power a building. He also pointed out that some configurations allow solar panel owners to feed power back into the grid and receive usage credits on their accounts. Mr. Goldblatt also discussed the roots of the Spire Corporation and provided the

committee with an overview of one of the company's solar panel manufacturing projects in Chicago, Illinois. He went on to indicate that the company has plans to build a manufacturing plant in Questa, New Mexico, and noted some of the economic development benefits of such a plant. He noted, however, that construction of the plant had yet to begin.

Questions and discussion addressed:

- the number of solar panels needed to fuel the average home; and
- the cost of installation of solar panels on residences.

There being no further business, the committee adjourned at 12:05 p.m.

MINUTES of the THIRD MEETING of the

WATER AND NATURAL RESOURCES COMMITTEE

August 4-5, 2005 Oppenheimer Study Center, Los Alamos National Laboratory Los Alamos

The third meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Thursday, August 4, 2005, by Senator Carlos R. Cisneros, chair.

PRESENT	ABSENT
---------	--------

Sen. Carlos R. Cisneros, Chair (August 4) Rep. Dona G. Irwin Rep. Joe M Stell, Vice Chair Sen. Cynthia Nava

Sen. Sue Wilson Beffort

Rep. Ray Begaye Rep. Joseph Cervantes

Sen. Dede Feldman

Sen. Mary Jane M. Garcia

Rep. Larry A. Larrañaga (August 5)

Rep. Kathy A. McCoy

Sen. Steven P. Neville

Rep. Andy Nunez

Sen. Mary Kay Papen

Sen. H. Diane Snyder

Rep. Mimi Stewart

Rep. Sandra L. Townsend

Advisory Members
Sen. Vernon D. Asbill
Sen. Rod Adair

Sen. Clinton D. Harden, Jr.

Sen. Gay G. Kernan (August 4)

Rep. Richard P. Cheney
Rep. Anna Marie Crook

Rep. James Roger Madalena Rep. Candy Spence Ezzell

Rep. Danice Picraux
Sen. Timothy Z. Jennings
Sen. Nancy Rodriguez
Rep. Rhonda S. King

Sen. John C. Ryan

Rep. Peter Wirth

Rep. Greg Payne

Sen. Leonard Lee Rawson

Rep. Henry Kiki Saavedra Sen. Leonard Tsosie

Rep. Eric A. Youngberg

Rep. Don L. Tripp

(Attendance dates are noted for those members not present for the entire meeting.)

Staff

Gordon Meeks Evan Blackstone Jeret Fleetwood

Guests

Rep. Nick L. Salazar Rep. Jeannette O. Wallace (August 4)

The guest list is in the original meeting file.

Thursday, August 4

Representative Jeannette O. Wallace, Mike Wheeler, vice chair of the Los Alamos County Council, and Dr. Kathy Alexander, deputy associate director for strategic research, welcomed the committee to Los Alamos and provided it with a brief background of some of the water projects in which Los Alamos National Laboratory (LANL) is involved.

On a motion made, seconded and unanimously passed, the committee approved the minutes of the June 30, 2005 meeting as submitted.

WATER SCIENCE AND TECHNOLOGY AT LANL

Dr. Cathy Wilson, water portfolio manager at LANL, provided the committee with an overview of water projects with which LANL is currently involved. She explained that the laboratory has made significant investments in water-related research and that four directorates, 11 divisions and three program offices at the lab are involved in such research. Dr. Wilson also discussed the LANL Institutional Water Strategy Team, a group of individuals from different areas of LANL who have come together to develop and apply the best science and technology solutions to urgent local, regional, national and global water problems. She also provided the committee with examples of water problems that the strategy team has addressed.

Questions and comments included:

- Project "Zeronet";
- water desalination technology;
- contamination of water from Cerro Grande fire ashes:
- cost-effectiveness of brackish water cleanup;
- drought severity predictions; and
- uses for produced water.

PREDICTION, DETECTION AND TREATMENT OF WATER SUPPLY THREATS

Dr. Babetta Marrone of the Molecular Microbiology and Immunology Group at LANL provided the committee with testimony regarding potential threats to water

supplies. She noted that while the connection between water health and hygiene is taken for granted in most of the United States, maintaining water quality in third world countries is literally a daily struggle. Dr. Marrone explained that water-ingested pathogens, such as those found in water polluted with fecal matter, account for roughly 6,000 deaths per day, and that water treatment can eliminate most pathogens. However, she also noted that there are three basic kinds of pathogens: viruses, protozoa and bacteria, and that treatment methods that may be effective for one kind of pathogen may not be as effective for another kind.

Dr. Marrone went on to discuss research conducted by LANL regarding threats to water resources. She highlighted a project involving the laboratory and New Mexico State University (NMSU) to design and construct water filters. Dr. Marrone also discussed efforts to better understand the effect of climate change on pathogens and water disease surveillance efforts.

Finally, Dr. Marrone discussed Southeast Asia's avian virus, commonly known as bird flu. She explained that the virus is of particular concern to the World Health Organization because of its ability to travel directly from poultry to humans, which is rare in viruses. She also noted that concerns exist about the virus because of how difficult it would be to contain if it finds its way into the United States poultry population. Dr. Marrone indicated that the virus is of particular concern to New Mexico because of its location along the migratory routes of a large number of bird species.

Questions and comments included:

- cooperation with NMSU;
- high-risk areas for water contamination and vulnerability analyses;
- treatment of arsenic;
- the ability to detect bioterrorism that targets water sources;
- solutions to water vulnerability;
- pueblos impacted by LANL runoff;
- carriers of poultry virus;
- over-development;
- human physiological diseases resulting from avian flu:
- public policies that can prevent avian flu;
- the number of annual deaths from water pathogens; and
- prospects for a vaccine for avian flu.

WILDFIRE MODELING AND DEMONSTRATION

Rod Linn, acting deputy group leader for the Atmospheric, Climate and Environmental Dynamics Group at LANL, provided the committee with a demonstration of the wildfire modeling program being developed at the laboratory. He explained that predicting wildfire behavior is a complex problem with many interrelated ties, such as the type of fuels, weather, topography and physics. Dr. Linn also noted that there are two basic types of wildfire modeling programs: an operational model and a much more

detailed program. He explained that the more detailed program is most useful for examining how and why a past fire behaved the way it did or to help predict what kind of forest management techniques will yield the best resistance to large fires, rather than to try to predict how a fire that is already burning will behave because of the time it takes for the computer model to render a prediction. However, Dr. Linn noted that the operational model employed by the forest service is relatively effective for determining fire behavior when time is a factor.

Finally, Dr. Linn showed the committee computer-generated models of several fires to show how complex variables can change the behavior of a fire.

RIO JEMEZ WATER AGREEMENT

Marilyn O'Leary, director of the Utton Transboundary Resources Center at the University of New Mexico School of Law, John D'Antonio, state engineer, Paul Chinana, Pueblo of Jemez Council member, and Gilbert Sandoval, a non-Indian water user, provided the committee with an overview of the Rio Jemez water agreement. The group explained how Indian and non-Indian water users along the Jemez River came to an agreement over water use through the Utton Transboundary Resources Center instead of through litigation. Ms. O'Leary explained that one of the primary functions of the Utton Center is to help broker these kinds of agreements so that the parties involved do not have to take each other to court. Mr. Chinana and Mr. Sandoval provided the committee with a brief history of the agreement, noting that the Indian pueblos, including Jemez, Santa Ana and San Ildefonso, have the most senior water rights in the area. However, they explained that in addition to the large number of non-Indian users upstream of the pueblos, the community of Rio Rancho has a rapidly increasing need for water downstream from the pueblos. Mr. Chinana and Mr. Sandoval explained that the pueblos agreed to share their water with the upstream users, rather than forcing them to give up water in a court battle.

Mr. D'Antonio praised the agreement, noting that situations such as the one on the Jemez River, where senior users threatened to use court proceedings to curb the water use of junior users, are much more common during a drought. He also indicated that while the Office of the State Engineer (OSE) is working on drought management, the best solution is for stakeholders to come together to work out some sort of compromise before moving ahead with enforcement of priority rights. He reiterated his commitment to support negotiated water sharing agreements rather than to undertake prior administration in times of water shortages.

Questions and comments included:

- water rights purchases and transfers;
- detailed history of the Rio Jemez conditions and steps toward the negotiated agreement;
- sacred elements of the negotiations;
- control of development to protect water users in a system from which water rights

- have been transferred;
- how only consumptive rights of surface water rights may be transferred to a new domestic user:
- the impacts of domestic wells;
- use of the Rio Jemez settlement as a model for other settlements;
- specifics of the agreement's implementation;
- the effect on the river flow due to Rio Rancho's wells;
- the need for the state to identify water capacity;
- the Pueblo of Zia's purchase of agricultural land to prevent well drilling after water rights have been severed from that land and transferred to other uses;
- Rio Rancho's effect on the flow of the Rio Jemez:
- use of the legal system to pressure disputants to settle;
- state funding for components of the settlement;
- the ombudsman established at the Utton Center;
- needs of municipalities;
- how Rio Rancho has no San Juan-Chama water;
- the price of water rights;
- the amount of water being conserved;
- industry's role in water rights negotiations and settlements;
- the potential to increase net water use or depletions as a result of a water rights transfer;
- the corresponding mediation center in Texas to the Utton Center;
- new math in the Estancia Basin;
- active water management; and
- water transportation networks and the cost of financing water infrastructure.

AAMODT WATER RIGHTS SETTLEMENT

D.L. Sanders, chief counsel for the OSE, provided the committee with an update on the *Aamodt* water rights settlement. He first provided the committee with a brief history of the *Aamodt* settlement, noting that it involves water rights settlements in the Pojoaque Basin. Mr. Sanders indicated that the terms of the settlement involve a regional water system featuring pipelines for water from other nearby areas. He noted that such water pipelines are indeed good water planning, but that they are quite expensive. Mr. Sanders went on to explain that the project would cost close to \$300 million, the bulk of which the federal government is supposed to fund. However, he also indicated that the federal government demonstrated a reluctance to fund the project in January and that nothing he has seen from the federal government since then gives him any reason to suspect that it will be any more willing to fund the project now. Mr. Sanders noted that several federal agencies now feel that they only need to fund large-scale water projects in the amount of the projects potential liability in court, which in the *Aamodt* case is significantly less than \$300 million.

Questions and comments included:

• New Mexico's share of the project cost:

- location of well fields for the project; and
- whether the project can possibly proceed without substantial federal funding.

The committee recessed at 5:30 p.m.

Friday, August 5

WATER AUGMENTATION THROUGH CLOUD SEEDING

Sig Silber of the New Mexico Weather Modification Association provided the committee with an overview of the association's proposed cloud seeding project. First, Mr. Silber explained that "supercooled" moisture exists in most clouds, but that updrafts are often a little too strong for the moisture to fall as precipitation. He went on to explain that cloud seeding consists of introducing a catalyst, often silver iodide, into the clouds to induce the supercooled moisture to fall to the ground as precipitation. Mr. Silber pointed out that the two main ways of introducing the catalyst into the clouds is either by groundbased burners using updrafts to carry the catalyst into the clouds or by aircraft dropping the catalyst into the clouds. He noted that both methods require a fair amount of precision, and that the proposed project would initially employ both methods to determine which provides the greater benefit. Mr. Silber then showed the committee the areas of the state the group plans to seed, noting that it plans to seed clouds during the winter to try to increase the snowpack in those areas. He also cited the success that cloud seeding projects have had in places such as Climax, Colorado, the Jemez Mountains, Tasmania and Israel. Finally, he assured the committee that employing cloud seeding technology only takes a very small amount of moisture out of the air, so it would likely not drastically change area weather patterns, and that while silver iodide is poisonous, such a small amount is used that traces of it cannot be found in the snow, water or soil of areas where cloud seeding projects have occurred.

Ouestions and comments included:

- success of previous cloud seeding projects in New Mexico;
- the use of ground-based generators in wintertime for snow augmentation;
- the Jemez Mountain Project from 1968 to 1972;
- scientific documentation of effectiveness:
- seeding in the Guadalupe and the Sacramento mountains;
- an explanation of the mechanics of cloud seeding;
- budget details:
- the use of propane for cloud seeding;
- costs of water rights compared to costs of cloud seeding;
- sources of funding of cloud seeding in Wyoming, Utah and Colorado (ski resorts) and California (hydroelectric power authorities);
- the state engineer's position;
- the absence of negative environmental impacts;
- the number of cloud seeding projects nationally (964);
- mother earth; and

• the anticipation of 15,000 additional acre-feet of water as a result of selective cloud seeding in New Mexico (enough to meet interstate compact delivery obligations).

WATER RESEARCH TECHNICAL ASSISTANCE OFFICE

Charles Nylander, program manager for the Water Research Technical Assistance Office (WRTAO) at LANL, told the committee that the WRTAO was established to provide technical assistance, research and education to local entities regarding water issues. Mr. Nylander outlined some of the work in areas that the WRTAO has provided assistance, including supporting the Espanola Regional Planning Issues Forum, the Governor's Blue Ribbon Water Task Force and outreach to pueblos and tribes. He also showed the committee a segment of a video, which is a part of a larger series of videos, produced by the WRTAO. Finally, Mr. Nylander noted that the WRTAO has been offering testing services to local well owners to help them better understand the quality of their well water.

Ouestions and comments included:

- legacy waste effects on Mortendad Canyon;
- the New Mexico Department of Environment's consent order for LANL cleanup;
- field work by LANL on environmental monitoring; and
- technology for water quality analysis.

PREDICTIVE TOOLS FOR NEW MEXICO AQUIFER MANAGEMENT

Elizabeth Keating of the Hydrology, Geochemistry and Geology Group at LANL provided the committee with an overview of the research she has done on aquifer modeling. She explained how computer models of aquifers can be used to help manage water resources by helping stakeholders understand the effects of several different factors on aquifer size and quality. For example, Dr. Keating showed the committee a model of the Espanola Basin to show how surface and ground water are interrelated and how water supplies in Los Alamos are related to the Espanola Basin. She also noted that research has shown that ground water in the basin is contaminated with naturally occurring uranium, fluoride and arsenic, and that the contamination may be growing worse as a result of ground water production.

Questions and comments included:

- runoff compared to percolation into ground water:
- reliability of ground water data given the variability of recharge conditions based on varying vegetative cover throughout New Mexico; and
- damage to aquifers from disposal of mine tailings and surface waste.

TOUR OF LOS ALAMOS WATERSHED AND FOREST RECOVERY

The committee toured several areas of the Los Alamos Watershed to view restoration and forest management techniques that were employed in the aftermath of the Cerro Grande fire.

The committee adjourned at 2:30 p.m.

MINUTES of the FOURTH MEETING of the

WATER AND NATURAL RESOURCES COMMITTEE

September 1-2, 2005 Workforce Training Center Albuquerque

The fourth meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Thursday, September 1, 2005, by Senator Carlos R. Cisneros, chair.

PRESENT

Sen. Carlos R. Cisneros, Chair Rep. Joe M Stell, Vice Chair

Sen. Sue Wilson Beffort (September 2)

Rep. Ray Begaye

Rep. Joseph Cervantes (September 2)

Sen. Dede Feldman

Sen. Mary Jane M. Garcia

Rep. Larry A. Larrañaga

Rep. Kathy A. McCoy

Sen. Steven P. Neville

Rep. Andy Nunez

Sen. Mary Kay Papen

Sen. H. Diane Snyder

Rep. Sandra L. Townsend

Advisory Members

Sen. Rod Adair

Sen. Vernon D. Asbill

Rep. Anna Marie Crook

Rep. Candy Spence Ezzell

Rep. Rhonda S. King

Rep. Ben Lujan (September 2)

Rep. James Roger Madalena (September 2)

Rep. Greg Payne

Rep. Danice Picraux

Sen. Nancy Rodriguez

Sen. John C. Ryan

Rep. Henry Kiki Saavedra

Sen. Leonard Tsosie

Rep. Peter Wirth

Rep. Eric. A. Youngberg (September 1)

ABSENT

Rep. Dona G. Irwin Sen. Cynthia Nava Rep. Mimi Stewart Rep. Don L. Tripp

Rep. Richard P. Cheney Sen. Clinton D. Harden, Jr. Sen. Timothy Z. Jennings Sen. Gay G. Kernan Sen. Leonard Lee Rawson (Attendance dates are noted for those members not present for the entire meeting.)

Staff

Gordon Meeks Evan Blackstone Jeret Fleetwood

Guests

The guest list is in the meeting file.

Thursday, September 1

ALBUQUERQUE-BERNALILLO COUNTY WATER UTILITY AUTHORITY STATUS REPORT

Mark Sanchez, executive director of the Albuquerque-Bernalillo County Water Utility Authority (ABCWUA), updated the committee on the status of the water authority. He began by providing the committee with a brief history of the authority and its makeup and then discussed how the authority provides water and wastewater service to local citizens. Mr. Sanchez pointed out several of the authority's accomplishments, such as odor control projects, conservation efforts, leak detection programs and pipeline construction. He also noted several projects that the authority either has planned or has already begun work on, such as a drinking water project that will treat water from the Rio Grande in an effort to reduce reliance on pumped ground water.

John Stomp, manager of the Water Resources Division of the ABCWUA, provided the committee with information regarding the drinking water project the utility is currently working on. He also discussed the authority's conservation program, noting that the authority has actually been able to exceed its water conservation goals for several years. Mr. Stomp pointed out that such conservation measures will allow the Albuquerque area to continue to grow without drastic increases in water use. Finally, Mr. Stomp discussed the authority's proposed surface water distribution system and the construction of a water treatment plant and transmission lines across the city, all of which should allow the authority to perform its duties even more efficiently.

Mary Murnane of the Bernalillo County Public Works Division provided the committee with an overview of the Valley Utilities Project. She explained that the project, begun six years ago, is focused on providing sewer service to large areas, noting the large number of hookups that have either already taken place or are in progress. Ms. Murnane discussed the status of several smaller projects within the Valley Utilities Project, as well as funding mechanisms for those projects.

Ouestions and comments included:

- city, state and federal funding commitments;
- source of state funds;
- use of capital outlay funds for projects;

- governance of the ABCWUA;
- the impact of concrete shortage on project construction;
- the condemnation process;
- Native American representation on the ABCWUA;
- use of San Juan/Chama water for ABCWUA projects; and
- the ability of one legislature to bind another to expend money.

On a motion made, seconded and unanimously approved, the minutes of the August 4-5 meeting were approved as submitted.

WATER USE BUDGETING AND ACCOUNTING

John D'Antonio, state engineer, discussed the importance of New Mexico's water assets and pointed out that the Drought Task Force, assembled two years ago, learned that many of the "communities in crisis" were actually affected more by a lack of water system maintenance than by the drought itself.

Matt Holmes of the New Mexico State Rural Water Association provided the committee with an overview of unaccounted-for water (UAW) and the problems it creates for water systems. He pointed out that while UAW is difficult to clearly define, it does have an impact on water system costs, in part because it produces no revenue. Mr. Holmes went on to divide UAW into apparent losses and real losses, noting that real losses such as leaks within the system, usually account for the largest volume of water lost by utilities.

To help combat losses due to UAW, Mr. Holmes recommended implementation of water auditing and accountability programs. He pointed out that such programs would help make more efficient use of New Mexico's limited water resources, as well as potentially saving large quantities of money and water.

Questions and comments included:

- water use statistics for New Mexico communities;
- aquifer recharge from water system leaks;
- leak detection technology:
- UAW statistics for New Mexico communities; and
- costs associated with water loss programs.

WATER SYSTEM ASSET MANAGEMENT

Heather Himmelberger, director of the New Mexico Environmental Finance Center, provided the committee with remarks concerning the asset management (AM) approach to utility and water resource management. She explained that the AM approach can help utilities make better decisions and help ensure a system's long-term financial sustainability. Ms. Himmelberger then walked the committee through the five core AM questions, explaining how each one helps utilities to deliver services to their customers while simultaneously considering long-term funding and maintenance strategies. Finally, she noted several geographic areas, such as Orange County, California, and Seattle,

Washington, where implementation of AM techniques has been highly successful.

Ouestions and comments included:

• whether AM techniques can be tied to water system security.

WATER SYSTEM FINANCIAL PLANNING

Blanca Surgeon and Olga Sanchez, both of the Rural Community Assistance Corporation, provided the committee with testimony regarding the importance of water system financial planning. They explained that without a financial plan in place, even small water systems will have a difficult time safeguarding their assets, planning for future events, meeting debt requirements and building enough financial reserves to cover repairs and replacements. Nevertheless, Ms. Surgeon and Ms. Sanchez noted that few water systems have financial plans in place.

Ms. Surgeon and Ms. Sanchez went on to detail the major components of a typical financial plan, such as revenues, expenditures, reserves and cash balances. They also emphasized the importance of written financial controls and annual expense reports to help a well run system safeguard its money and records. Ms. Surgeon and Ms. Sanchez also noted the importance of metering all users on a water system to better understand the costs associated with providing water service. Finally, they pointed out that a well designed financial plan can help build customer support for water rate increases because it gives users some idea about the costs associated with operation and maintenance of the system.

Ouestions and comments included:

- water rate comparisons between public and private water systems; and
- cross-subsidization of water expenses.

WATER RATES AND AFFORDABILITY

Professor Janie Chermak, associate professor of economics at the University of New Mexico (UNM), and Jason Hansen, a graduate student at UNM, provided the committee with a summary of their research regarding the relatively small amount of money that the average New Mexican pays for water. Dr. Chermak and Mr. Hansen began by giving the committee an overview of how water rates fit into the average New Mexican family's monthly budget, pointing out that, in some parts of the state, families spend an average of \$350 a month on groceries, compared to \$22 a month for 6,000 gallons of water. They noted that among necessary expenditures made by the average family each month, such as groceries, home loan interest, health insurance, gasoline and auto repairs, water usually accounts for one of the smallest expenditures.

Dr. Chermak and Mr. Hansen indicated that in Texas the average community's expenditure for water is 1.5 percent of its annual income, compared with .77 percent in New Mexico. They also provided the committee with some idea of how much it would cost the average New Mexican family if water rates were increased. Dr. Chermak and Mr. Hansen illustrated the ability of families to absorb a water rate increase by pointing

out that dramatically rising gasoline costs have done little to alter the driving habits of most New Mexicans. However, they also suggested that increased water rates could lead to better conservation practices, too.

Questions and comments included:

- information from the 2000 census as the source of average New Mexican family data: and
- the impact of rate increases on the poorest New Mexican families.

The committee recessed at 5:15 p.m.

Friday, September 2

$\frac{\text{CONSERVATION FUNDING AND OTHER ENVIRONMENTAL LEGISLATIVE}}{\text{INITIATIVES}}$

Edward Archuleta of Animal Protection of New Mexico provided the committee with testimony regarding funding of land and wildlife conservation programs in New Mexico. He explained that most western states have dedicated, sustainable funding streams for land and wildlife conservation, while New Mexico makes decisions regarding such funding on a year-to-year basis. Mr. Archuleta also noted that survey data indicate that most New Mexicans support land and wildlife conservation funding. He suggested that New Mexico is not matching the conservation efforts of neighboring states.

Mr. Archuleta went on to discuss New Mexico's conservation needs, indicating that meeting those needs will require a state investment of \$37 million to \$48 million for several years. He also provided the committee with a number of potential revenue streams that would provide the funding required to meet New Mexico's conservation needs. Finally, Mr. Archuleta suggested that if the legislature was unable to provide appropriate sufficient land and wildlife conservation funding in the upcoming legislative session, it would be helpful for the legislature to charge the appropriate interim committee with developing legislation that identifies sustainable conservation funding.

Cynthia Bodine, a New Mexican landowner, discussed the importance of the Surface Owner's Protection Act, which was introduced in the 2005 legislative session but ultimately did not pass. She explained that currently, landowners have little say in where some mining equipment is located on their property.

Dr. Ben Luce, chair of the Coalition for Clean, Affordable Energy, provided the committee with testimony regarding solar energy incentives for New Mexico. He explained that a solar energy incentive would benefit New Mexicans by saving consumers money on heating bills, creating skilled jobs through the production and installation of solar panels and reducing emissions. Dr. Luce also noted that in addition to the governor, recent polling data indicate that most New Mexicans support solar energy development and incentives. He also discussed a proposed state solar energy tax credit, which could be applied to 30 percent of the cost of installing a solar heating

system, as well as more modest federal solar tax credits.

Dr. Luce also indicated that advances in solar technology make it highly unlikely that the problems associated with solar energy in the 1980s will recur. Finally, he provided the committee with information on how a solar heating system would function and the operational costs of solar heating versus conventional heating systems.

Questions and comments included:

• criticism that the Surface Owner's Protection Act was not clearly listed on the agenda.

PUBLIC/PRIVATE WATER SYSTEM FINANCING PARTNERSHIPS

Maurice Hobson, lobbyist, provided the committee with an overview of public/private water system financing partnerships. He explained that 60 percent of the U.S. population gets water from private producers, and he noted some of the private water systems that are operating in New Mexico. Mr. Hobson went on to discuss the success of a public/private water system financing partnership in Horizon City, Texas. He explained that the Horizon Regional Municipal Utility District was having water supply problems, as well as difficulty complying with some water quality standards. Mr. Hobson indicated that the Southwest Water Company, a private entity, formed a partnership with the Horizon Regional Municipal Utility District to construct and operate a reverse osmosis facility. He went on to note that the water treated by reverse osmosis could then be blended with well water to help address both water supply and water quality issues, and he showed the committee the relatively low cost of treating 1,000 gallons of water. Finally, Mr. Hobson provided the committee with a basic overview of how the reverse osmosis process works.

Questions and comments included:

• the effect of pumping for reverse osmosis on aquifers.

DESALINATION PROSPECTS

Linda Weiss, state director, United States Geological Survey, provided the committee with testimony regarding desalination of ground water in New Mexico. She explained that much of the ground water in New Mexico has saline levels that are too high to be of much use without being treated, but that advances in desalination technology have made such treatment more affordable. Ms. Weiss went on to discuss some of the issues that must be considered before pursuing desalination of ground water, such as the salinity of the source water, yield, the effect that ground-water pumping and treatment will have on adjoining freshwater systems and waste disposal issues. Finally, she showed the committee the areas in New Mexico where ground water has been evaluated for desalination, as well as which aquifers would likely yield the most water.

Questions and comments included:

- suitability of aquifers in Santa Fe County for desalination;
- beneficial uses of salt left over from the desalination process; and
- whether New Mexico should pursue desalination or conduct desalination studies.

The committee adjourned at 12:10 p.m.

Revised: September 14, 2005

MINUTES of the FIFTH MEETING of the WATER AND NATURAL RESOURCES COMMITTEE

September 28-29, 2005 New Mexico State University Golf Course Club House Las Cruces

The fifth meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Wednesday, September 28, 2005, by Senator Carlos R. Cisneros, chair.

PRESENT ABSENT

Sen. Carlos R. Cisneros, Chair

Rep. Joe M Stell, Vice Chair

Rep. Ray Begaye

Rep. Joseph Cervantes

Sen. Sue Wilson Beffort

Sen. Dede Feldman

Rep. Dona G. Irwin

Rep. Joseph Cervantes

Rep. Kathy A. McCoy

Sen. Mary Jane M. Garcia (September 28)

Sen. H. Diane Snyder

Rep. Larry A. Larrañaga Sen. Cynthia Nava

Sen. Steven P. Neville

Rep. Andy Nunez

Sen. Mary Kay Papen

Rep. Mimi Stewart

Rep. Sandra L. Townsend

Rep. Don L. Tripp

Advisory Members

Sen. Rod Adair

Sen. Vernon D. Asbill

Rep. Richard P. Cheney

Sen. Clinton D. Harden, Jr.

Rep. Anna M. Crook

Sen. Timothy Z. Jennings

Rep. Candy Spence Ezzell

Sen. Gay G. Kernan

Sen. Leonard Lee Rawson

Sen. Nancy Rodriguez

Rep. Ben Lujan

Sen. John C. Ryan Rep. James Roger Madalena

Sen. Leonard Tsosie (September 29) Rep. Greg Payne Rep. Peter Wirth Rep. Danice Picraux

Rep. Henry Kiki Saavedra Rep. Eric A. Youngberg

(Attendance dates are noted for those members not present for the entire meeting.)

Staff

Gordon Meeks Evan Blackstone Jeret Fleetwood

Guests

The guest list is in the original meeting file.

Wednesday, September 28

WELCOME TO LAS CRUCES AND TO NEW MEXICO STATE UNIVERSITY

Dr. William Flores, provost at New Mexico State University (NMSU), welcomed the committee to NMSU and provided the committee with a brief history of the meeting facility and an overview of some of the water-related projects currently underway at NMSU.

William M. Mattiace, mayor of Las Cruces, welcomed the committee to Las Cruces and briefly discussed the importance of water to the community, as well as some of the efforts made by the city to make more efficient use of its limited water resources.

WATER PLANNING USING GEOGRAPHIC INFORMATION

Janet Jarratt of the Middle Rio Grande Conservancy District and Karl Benedict of the Earth Data Analysis Center provided the committee with an overview of their proposed project to use Geographic Information Systems (GIS) to help with the water planning process along the middle Rio Grande. They began by explaining that GIS are computerized information management systems designed for the creation, management and analysis of data that relate objects or events to specified locations. For example, they explained that by combining several layers of data, such as information regarding urban and agricultural areas, elevation, roads and streams, they can create a GIS that would show how various water-use strategies will likely affect a particular area like the middle Rio Grande.

Next, Ms. Jarratt and Mr. Benedict discussed how the Middle Rio Grande Water Assembly worked to develop the Middle Rio Grande Water Plan, which they noted was a cooperative effort among a number of stakeholders. They indicated that the water budget developed as part of the Middle Rio Grande Water Plan would require careful use of available water resources in order to be able to supply water to the region's growing population.

Then Ms. Jarratt and Mr. Benedict explained that their project involves the use of GIS data to help make more efficient use of water resources. They explained that their project would make GIS data and water-use models available via the internet. Ms. Jarratt and Mr. Benedict emphasized that their GIS project is fairly user-friendly and does not require a scientific background to use. They also suggested that making it available to everyone would likely foster a greater understanding among water stakeholders in the area about how various water and

land-use strategies would affect the region as a whole, which would in turn lead to better use of

water resources.

Finally, Ms. Jarratt and Mr. Benedict noted that they are seeking \$80,000 in state funding to begin work on their project.

Questions and comments included:

- to which agency the funding from the state would be allocated;
- whether similar models could be created for other regions;
- the similarities and differences between middle Rio Grande GIS models and other computer models of water use;
- how success of the proposed GIS project would be measured;
- domestic well information in GIS models; and
- the value of the GIS model to people without technical backgrounds versus other water models that demand some technical proficiency in order to be useful.

DONA ANA COUNTY FARM AND LIVESTOCK BUREAU (DACFLB)

Craig Tharp and Phil Arnold, members of the DACFLB, provided the committee with testimony regarding the activities of their organization. They explained that farmland is being taken out of production and developed for other uses and that those developments increase the demand for domestic water. Mr. Tharp and Mr. Arnold suggested that continuation of that trend could mean that one day there will not be enough farmland to adequately provide food for the population of the United States, and food will have to be imported from other countries. They explained that one of the missions of their organization is to promote farming to children in New Mexico, and they provided the committee with an overview of some of the programs DACFLB has in place to do so, such as Kids, Cows and More, buses to the state fair and scholarship programs.

Mr. Tharp and Mr. Arnold went on to discuss several of the DACFLB's legislative priorities, particularly domestic well issues.

Questions and comments included:

- importance of farming to local communities;
- domestic well permits;
- improved irrigation technology:
- impact of the Supreme Court's ruling regarding property condemnation; and
- other problems facing agriculture, such as importation of cattle and foreign competition.

On a motion made, seconded and unanimously approved, the minutes of the September 1-2, 2005 meeting were approved as submitted.

STATE PRIMACY FOR THE NATIONAL POLLUTION DISCHARGE ELIMINATION SYSTEM (NPDES)

Randy Traynor, a lobbyist with the New Mexico Home Builders Association and the National Association of Industrial and Office Properties, began by providing the committee with an overview of the NPDES. He explained that the system is contained within the federal Clean

Water Act and that it involves the issuance of permits for various industrial and municipal water discharges. Mr. Traynor pointed out that permits for storm sewer systems in large cities, certain activities at construction sites, mining operations and animal feedlots all fall under NPDES. He went on to note that while the federal Environmental Protection Agency (EPA) currently handles permit requests for New Mexico out of its Region 6 office in Dallas, Texas, it is the intention of the New Mexico Department of Environment (NMED) to gain authorization to issue NPDES permits, which is sometimes called primacy.

Next, Mr. Traynor provided the committee with an overview of the changes that NMED primacy over NPDES permits would bring. He explained that NMED plans to phase in primacy over several years and that it will likely seek authorization to begin phase one from the legislature during the upcoming legislative session. However, Mr. Traynor warned that concerns expressed by New Mexico businesses and industries over how NMED plans to operate its NPDES permitting program have gone unaddressed. He went on to list several of those concerns, such as the fact that while the EPA does not charge for permits, NMED likely will begin to charge for permits; how the program will be budgeted; how NMED primacy will improve on the EPA's program; and how NMED primacy will affect the daily operations of the entities involved.

Mike Bowen of the New Mexico Mining Association provided the committee with an overview of the mining industry's concerns over NMED primacy. He echoed Mr. Traynor's concerns about NMED charging fees for permits even though the EPA charges none. However, Mr. Bowen indicated that the mining industry has worked with NMED since it first began to seek primacy and continues to work with it to identify and address issues.

John Horton, government affairs director, Associated General Contractors, also discussed concerns over NMED seeking primacy over NPDES permitting. He pointed out that the system that is already in place, in which contractors file storm water pollution plans for their construction sites with the EPA, seems to work well. Mr. Horton also discussed Court of Appeals cases involving violations of the federal Endangered Species Act of 1973 and their impact on the primacy issue. Finally, he cautioned the legislature to move slowly when considering legislation enabling the NMED to take over NPDES primacy from the EPA.

Sharon Lombardi, executive director, Dairy Producers of New Mexico, discussed the relationship of dairies to the NPDES permitting process. She explained that there are various divisions within NPDES that require different permits, such as the Concentrated Animal Feed Operations (CAFO) permits and ground water discharge plans. She noted that while most dairies band together to obtain a general CAFO permit to cover their operations, confusion over the waiting period for those permits and NMED's attempt to gain primacy over the permitting process has caused several dairies to go ahead and obtain individual permits.

Walter Bradley, representing dairy farmers, provided the committee with an example of NMED's proposed language regarding surface waters of the state. He explained that while NMED had initially agreed to keep its NPDES regulations as stringent as the federal ones, the proposed surface-water language is actually much more stringent than the federal regulations.

Mr. Bradley pointed out that some of the proposed NMED surface-water definitions are so broad that they could even apply to golf course water hazards and possibly a depression in the middle of the desert that holds rainwater.

Mr. Bradley went on to discuss other concerns the dairy industry has with NMED's proposed primacy over NPDES permitting. First, he noted that the program is difficult to run, so much so that Arizona, Louisiana and Nevada have all had difficulty maintaining the program and that a lawsuit between dairies and the state of Texas will likely cause serious financial problems for that state. Mr. Bradley also noted that primacy will likely be expensive for New Mexico, too, as it appears that the first phase of NMED's proposed program will cost \$1.4 million.

Mr. Traynor summarized the comments of the previous speakers and emphasized that if the legislature is going to consider enabling legislation for primacy, it should move slowly in doing so.

Ron Curry, secretary of environment, and Cindy Padilla, Brett Moore and Marcy Levitt, NMED, provided the committee with further information regarding NMED's intention to assume primacy. They explained the NPDES program and NMED's motive for attempting to assume primacy. Secretary Curry explained that the issue is simply about providing better protection for New Mexico's surface water. He also indicated that while taking over the NPDES program will require several new full-time positions, resources such as corrective action funds and permit fees will help offset the additional costs. Secretary Curry went on to discuss the formation of the NPDES stakeholder work group, which was set up to address concerns such as those expressed by the business community over primacy. Finally, he outlined the potential benefits of NPDES primacy, such as better oversight of New Mexico's surface-water resources, increased flexibility in permitting and fines and local oversight over NPDES programs, as opposed to permit holders having to communicate with the EPA office in Dallas.

Questions and comments included:

- how improvements that usually come with bringing government regulation closer to the people are being regulated;
- how other states have had primacy but lost it;
- shifting EPA resources;
- whether state primacy regulations can be weaker than federal regulations;
- the appeal process on NMED fines;
- the definition of United States surface water; and
- NMED's plan for phasing in primacy.

ACTIVE WATER RESOURCE MANAGEMENT EFFECTS IN THE LOWER RIO GRANDE BASIN

Gary Esslinger of the Elephant Butte Irrigation District (EBID) provided the committee with testimony regarding the effects of Active Water Resource Management (AWRM) on water users in the Lower Rio Grande Basin. First, he discussed legal issues involving EBID, the El Paso Water Improvement District, New Mexico and Texas. Mr. Esslinger pointed out that EBID's location close to the border between Texas and New Mexico places a heavy burden on the irrigation district to ensure that compact deliveries are made to Texas. However, he noted that it is the state that must deliver water to Texas, not EBID.

Next, Mr. Esslinger explained that the Office of the State Engineer (OSE) declared that the Lower Rio Grande Basin was a closed basin, at which time it appointed a water master to oversee water management in the area. Mr. Esslinger went on to explain that while water users in the area will have to pay the water master's salary, many of the duties of the water master are already performed by EBID, which would mean that members of EBID would have to pay twice for the same service. He indicated that EBID would like to see the legislature direct the OSE and the Interstate Stream Commission (ISC) to pay for the water master instead of EBID, as well as pass legislation limiting the duties of water masters.

Ouestions and comments included:

- changes in water management practices due to prolonged drought conditions;
- AWRM requiring water users to pay for services the state should take care of;
- legislation passed to pay for adjudications, which was challenged by the Department of Finance and Administration and later ruled an appropriate legislative action by the attorney general;
- whether acequias exist in southern New Mexico;
- special irrigation district regulations compared to those of acequias; and
- effects of high fuel costs on agricultural industry.

On a motion made, seconded and unanimously passed, the committee directed staff to send a letter to the governor on behalf of the committee asking him to evaluate the impact of rising fuel costs on the agricultural industry when considering legislation to include in the proclamation calling the legislature into special session.

Thursday, September 29

NMSU'S ROLE IN ADDRESSING WATER ISSUES

Michael Martin, president, NMSU, welcomed the committee to NMSU and provided it with a brief history of the school. He also pointed out that NMSU recently became the first school in the nation to broadcast a football game in Navajo. Dr. Martin went on to discuss changes the university has made in research and outreach by clustering existing talent together to help solve real problems. He provided examples of research clusters for border issues, biosciences, information sciences, aerospace engineering and sustaining natural resources in an arid climate. Dr. Martin pointed out that the research cluster focusing on sustaining natural

resources involves improving irrigation, developing more drought-resistant plants, desalination and projects to protect both the quality and quantity of water available in the region.

Dr. Martin then discussed other issues involving NMSU, such as increases in enrollment, faculty issues and efforts to recruit and retain students. He explained that there were two periods of major U.S. college and university enrollment growth: the G.I. Bill and the baby boomer generation. Dr. Martin noted that many of those who attended college during those periods went on to become faculty, and that many of those faculty members either have retired or are quickly approaching retirement age. He explained that one of the points of emphasis at NMSU is trying to prepare as many students as possible to become college professors. Dr. Martin also pointed out that those periods of enrollment expansion coincided with construction of new buildings on many college campuses, and many of those buildings will soon require replacement, too.

Finally, Dr. Martin discussed his goal of having NMSU rank higher, possibly in the top 50, on the list of the top colleges and universities in the United States.

Questions and comments included:

- NMSU working with the city of Alamogordo on desalination projects;
- five-year college programs;
- loss of transfer credits with other New Mexico post-secondary schools; and
- the marketing of NMSU.

LAS CRUCES' WATER ISSUES STATUS REPORT

Terrence Moore, Las Cruces city manager, and Jorge Garcia, utilities director for the city of Las Cruces, provided the committee with an overview of the water initiatives being explored by the city. They discussed programs involving ground water development and well drilling; ground water plume cleanup; surface water planning; conservation and cost-of-service rates; and programs to address new federal uranium regulations. Mr. Moore and Mr. Garcia pointed out that outdoor watering is currently the focus of their conservation efforts, as statistics show that simply too much water is wasted as a result of such practices.

Ouestions and comments included:

- water rights purchase in the Rincon area;
- plans by the city to construct an ice arena;
- increases in the city's revenue and whether there are plans to use some of that revenue to upgrade utilities;
- wells located in Dona Ana County that pump water to Texas;
- using money from the state to finance new wells to make up for those wells that had to be shut down because of arsenic levels;
- water conservation education programs; and
- efforts to municipalize the electric utility in the Las Cruces area.

NEW MEXICO FARM AND LIVESTOCK BUREAU

John Wortman of the New Mexico Farm and Livestock Bureau emphasized the importance of agriculture to the committee. He explained that people eat and wear the products of farming. However, Mr. Wortman discussed a number of issues, such as water, fuel and labor costs and development that threaten the agricultural way of life by making it too difficult for farmers to make ends meet. He indicated that value-added agriculture is one means of addressing the threat to agriculture by increasing the cost at which some agricultural products can be sold. Mr. Wortman noted that a number of commodities grown in New Mexico could easily be branded and become examples of value-added agriculture.

Dr. Octavio Ramirez, NMSU, provided some more information about value-added agriculture to the committee. He pointed out that poverty and agriculture are directly related, since many poor people live in rural areas that are economically dependent on agriculture. Dr. Ramirez also listed a number of issues that could help ensure that the agricultural sector remains robust, including increasing concern from federal lawmakers about western agriculture; development of better technology for agriculture; improvement of marketing strategies for agricultural products; and expanding markets into Mexico.

Dr. Terry Crawford, NMSU, explained that since New Mexico's agricultural sector is too small to be able to take advantage of economies of size, increased value from agricultural products would have to be sought elsewhere. For example, he pointed out that there is currently no means of processing butter in New Mexico, which deprives dairy farmers of value they could be getting out of their products if a facility to produce butter from milk did exist in New Mexico.

Jay Lillywhite, NMSU, discussed a number of New Mexico agricultural products that could have value added to them and fetch higher prices with the right marketing strategies. For example, he noted that New Mexican wines, green chile, onions and specialty cheeses could all be marketed, as well as agricultural equipment and agri-tourism. Mr. Lillywhite emphasized that the key to value-added agriculture involves a change in mindset and lamented the lack of entrepreneurial desire in New Mexico.

Questions and comments included:

- existing programs that farmers do not take advantage of;
- the Farm and Livestock Bureau as a partisan organization;
- agricultural hemp as a potential value-added agriculture product:
- the impact of the Endangered Species Act of 1973 on agriculture;
- Farm and Livestock Bureau water issues; and
- subsidies for agriculture.

PINK BOLLWORM CONTROL

Robert Sloan of the South Central Pink Bollworm Control District provided the committee with testimony regarding the damage that pink bollworms can cause to agriculture. He also provided an overview of a program that uses state funding to help control pink bollworms, noting that currently there is an emphasis on reducing the use of pesticides while focusing on other methods of control, such as pheromones and trapping. Mr. Sloan indicated

that successful pink bollworm control programs result in increased savings for farmers.

Questions and comments included:

- pink bollworm control programs in El Paso and West Texas; and the value of showing beneficial uses of state funds.

There being no further business, the committee adjourned at 12:35 p.m.

MINUTES of the

SIXTH MEETING

of the

WATER AND NATURAL RESOURCES COMMITTEE

November 3-4, 2005 Santa Fe

The sixth meeting of the Water and Natural Resources Committee was called to order at 10:10 a.m. on Thursday, November 3, 2005, by Senator Carlos R. Cisneros, chair.

PRESENT

Sen. Carlos R. Cisneros, Chair Rep. Joe M Stell, Vice Chair Sen. Sue Wilson Beffort

Rep. Ray Begave

Sen. Mary Jane M. Garcia

Rep. Dona G. Irwin

Rep. Larry A. Larrañaga

Rep. Kathy A. McCoy

Sen. Cynthia Nava

Rep. Andy Nunez

Sen. Mary Kay Papen

Rep. Mimi Stewart

Rep. Sandra L. Townsend

Rep. Don L. Tripp

Rep. Joseph Cervantes Sen. Dede Feldman Sen. Steven P. Neville Sen. H. Diane Snyder

ABSENT

Advisory Members

Sen. Rod Adair (November 4)

Rep. Anna M. Crook

Rep. Candy Spence Ezzell

Sen. Clinton D. Harden, Jr. (November 3)

Sen. Gay G. Kernan

Rep. Rhonda S. King

Rep. Ben Lujan (November 3)

Rep. James Roger Madalena (November 4)

Rep. Danice Picraux

Sen. Leonard Lee Rawson (November 3)

Sen. Nancy Rodriguez

Sen. John C. Ryan

Sen. Leonard Tsosie (November 4)

Rep. Peter Wirth

Sen. Vernon D. Asbill

Rep. Richard P. Cheney

Sen. Timothy Z. Jennings

Rep. Greg Payne

Rep. Henry Kiki Saavedra

Rep. Eric A. Youngberg

(Attendance dates are noted for those members not present for the entire meeting.)

Staff

Gordon Meeks Evan Blackstone Jon Boller Jeret Fleetwood

Guests

The guest list is in the original meeting file.

Thursday, November 3

The minutes of the September 28-29, 2005 meeting were approved as submitted.

INTERSTATE STREAM COMMISSION AND STATE ENGINEER BRIEFING

John D'Antonio, state engineer, began by providing the committee with an overview of the Office of the State Engineer's (OSE) accomplishments over the past several years, including active water resource management (AWRM), Native American water rights settlements, progress made on regional water plans and new rules and regulations. He went on to discuss activities of the OSE on the Pecos River, explaining that 30 years of underdelivery of water under the Pecos River Compact and a subsequent lawsuit that cost New Mexico \$14 million led to a 2003 settlement agreement among water users on the river. Mr. D'Antonio explained that the OSE has been working to implement that agreement, but that it will still require another \$14 million to fully implement it.

Next, Mr. D'Antonio discussed Native American water rights settlements in New Mexico. He pointed out that the legislature passed the Indian Water Rights Settlement Fund during the 2005 session, which will help pay for the state's share of implementation of various Indian water rights settlements when the fund receives any money. Mr. D'Antonio then discussed the distribution of settlement funds and the status of several Indian water rights settlements involving New Mexico.

Finally, Mr. D'Antonio discussed the water infrastructure needs of New Mexico and the likely cost of many of those projects. He presented the committee with a table showing the critical major statewide water projects and the state's anticipated cost share to complete them. That total is \$280 million.

Questions and comments included:

- possible litigation between Texas and New Mexico concerning the lower Rio Grande;
- the use of surplus money the state currently has to generate income, such as bonds, to use for water infrastructure projects;
- the progress of adjudications and water courts;
- whether New Mexico is pursuing litigation against any other states or entities;
- rules and regulations for well-drilling;
- Ruidoso water supply issues;
- the possibility of working with the New Mexico Institute of Mining and

Technology and the Bureau of Geology and Mineral Resources to conduct a ground water study;

- the fiscal agent for salt cedar removal projects;
- the potential use of condemnation to acquire water rights; and
- dam safety issues.

<u>WATER SYSTEM PLANNING, PERFORMANCE AND CONSERVATION —</u> RESPONSE TO HJM 86

Mr. D'Antonio and Anne Watkins of the OSE provided the committee with an overview of the large number of drinking water systems in New Mexico and the risks faced by those systems, such as aging infrastructure; water supply availability; limited expansion capacity; problems complying with the federal Safe Drinking Water Act; and infrastructure funding. They explained that these drinking water system problems were identified by the legislature when it passed HJM 86 in 2005, which directed the OSE to develop water system planning, performance and conservation criteria.

Mr. D'Antonio and Ms. Watkins explained that Governor Richardson formed the Water Infrastructure Investment Team through executive order, which in turn created the Water Infrastructure Technical Team. They went on to note that the Water Infrastructure Technical Team developed the criteria for water system planning called for in HJM 86.

Mr. D'Antonio and Ms. Watkins then provided the committee with an overview of the 10 criteria developed by the Water Infrastructure Technical Team. They explained that water projects seeking state funding should be required to: have a financial plan; have fully allocated rate structures; have asset management plans; have water use accounting systems; comply with OSE regulations; comply with other state and federal regulations; have an adequate governance structure; be planning for infrastructure and operations; participate in regional collaboration; and have energy efficiency strategies. In addition to the 10 criteria, the Water Infrastructure Technical Team also provided the committee with several other recommendations, such as revising statutes; metering all water uses; packaging funding as a combination of grants and loans; and establishing a state planning entity.

Ouestions and comments included:

- inclusion of right-of-way easements into planning criteria;
- the application process for water infrastructure project funding;
- water rates issues;
- the extent of ground water contamination;
- how regionalization will work;
- the relationship to the New Mexico Subdivision Act;
- the effect on tribal lands and inter-jurisdictional planning and coordination;
- qualification of some Navajo systems under this policy;
- which agency approves the projects for funding;
- the uniform financing application;
- metering all users and who monitors the meters;
- threats to completion of projects that have already begun; and

• the applicability to direct appropriations.

WATER SYSTEM GOVERNANCE AND FUNDING

Susan Kelly, associate director of the Utton Center at the University of New Mexico (UNM), and Judy Flynn-O'Brien, interim director of the Institute for Public Law at UNM, provided the committee with an overview of a project they are currently undertaking that reviews and compares the statutes involving water and wastewater systems in New Mexico. They explained that identifying and comparing the sometimes wildly different statutes for water and wastewater systems would help decision-makers better understand both the problems faced in trying to authorize and fund such systems, as well as provide some notion of the statutory tools available for system planning, management and funding.

Ms. Kelly and Ms. Flynn-O'Brien began by noting that the OSE had contacted the Utton Center about such a project, and that the project had been done in conjunction with the UNM Center for Public Law, the OSE, the New Mexico Department of Environment (NMED) and a number of other entities. They also explained that a list of statutes, including the laws under which various water systems are organized and managed, was developed. Ms. Kelly and Ms. Flynn-O'Brien went on to note that the final result of the project is a series of charts listing the different statutes under which water systems are organized. They provided the committee with several of these charts.

Finally, Ms. Kelly and Ms. Flynn-O'Brien noted that several trends became apparent as the project progressed. They provided the committee with a list of issues that the project management team thought were not well-defined within the statutes, such as defined service areas for water systems, financial management of systems and regulatory oversight.

Ouestions and comments included:

- proposed legislation;
- gated communities;
- imminent domain authority;
- federal water systems;
- Pojoaque Valley joint powers for inter-jurisdictional water authorities;
- acequias; and
- public-private partnerships for water systems and the statutory authority for them.

<u>NMED — COOPERATIVE EXTENSION SERVICE COLLABORATIVE —</u> RESPONSE TO HM 66

Ron Curry, secretary of environment, and Paul Gutierrez, Cooperative Extension Service, summarized the response of the department and the service to House Memorial 66. The memorial requested better coordination between the organizations to protect the environment and improve communication and outreach in rural New Mexico. The Cooperative Extension Service is distributing information pamphlets on septic tanks and rules governing septic tank installation. NMSU and the Cooperative Extension Service will probably house a wastewater treatment training center and cooperate in developing the curriculum. There are also plans to cooperate on the statewide climate change group. Shared

educational and training opportunities will be pursued by placing information brochures from the organizations in their respective field offices. Special attention will be paid to information outreach concerning the federal Clean Water Act and NMED's enforcement of the state Water Quality Control Act.

Questions and comments included:

- legislation for next session;
- the applicability of rules on liquid waste systems;
- rules for accommodating low-income wastewater system owners;
- new technologies for improving septic systems;
- outreach for confined animal feeding operations; and
- the climate change group's appreciation of NMSU President Martin's role.

Friday, November 4

LEGISLATIVE REQUESTS

The committee discussed and endorsed the following measures for introduction in the next legislative session:

- 1. an appropriation for small agricultural producers;
- 2. the produced water tax credit;
- 3. Sanitary Projects Act changes;
- 4. boating safety education requirement;
- 5. capital outlay for Cabresto Lake dam stabilization and improvement;
- 6. the state engineer's administrative hearings process;
- 7. capital outlay for the El Valle de los Ranchos Water and Sanitation District;
- 8. an appropriation for cloud seeding;
- 9. an appropriation for the Water Trust Fund;
- 10. an appropriation for the state engineer's water adjudication expenses;
- 11. an appropriation for the state engineer's water masters to enforce senior water rights;
- 12. an appropriation for major statewide priority water infrastructure projects;
- 13. an amendment to the 40-year water planning statute to add public schools; and
- 14. an appropriation for a salt cedar removal program.

ACEQUIA ISSUES

Paula Garcia of the New Mexico Acequia Association and Arthur Chavez of the Taos Acequia Association provided the committee with an update on the status of acequia issues in New Mexico. They explained that acequias are under pressure and vulnerable as a result of their dependence on volunteers for work and their location in primarily rural areas of the state. Ms. Garcia indicated that areas near acequia systems that find themselves in need of water often turn to acequias to fulfill their water needs. She went on to note that strengthening acequia governance would help make the acequias and their users less vulnerable to outside pressure.

Ms. Garcia then provided the committee with two legislative proposals. The first proposal involves tort liability for acequia volunteers. She explained that while acequias themselves are immune to tort claims, volunteers who work on acequias are not. Ms. Garcia indicated that individuals have been sued recently for actions they performed while volunteering for work on acequias and pointed out that such lawsuits discourage participation in acequia activities. She asked the committee to consider endorsing legislation that clarifies tort liability and acequias. The second proposal Ms. Garcia brought before the committee was a memorial regarding youth involvement with acequias.

Finally, Ms. Garcia discussed a number of other areas of concern to the New Mexico Acequia Association, including AWRM rule promulgation by the OSE; water masters assigned by the OSE; stock pond regulation; and the possibility of dedicating a subcommittee of the Water and Natural Resources Committee to acequia issues. The committee referred the acequia tort claims liability bill to the interim Courts, Corrections and Justice Committee.

STATE MINE INSPECTION

Rebecca Boam, director of the Bureau of Mine Safety, provided the committee with an overview of the various changes to the statutes regarding the mine inspections that the Mine Safety Advisory Board intends to seek in the upcoming legislative session. She explained that the board had examined the statutory duties of the state mine inspector recently and determined that they were not aligned with current practices. Ms. Boam went on to indicate that a fair amount of duplication of effort exists between state and federal entities, particularly with regard to enforcement of safety regulations at deficient mine sites. She noted that the state mine inspector currently plays more of an educational role, rather than enforcing safety regulations, for which she said federal inspectors are primarily responsible. Ms. Boam pointed out that even if the statutes were changed to keep enforcement with federal authorities, the state mine inspector would still visit mine sites regularly.

Finally, Ms. Boam provided the committee with a list of other potential changes to statutes regarding mine safety. For example, she noted that a clearer process for mines appealing decisions against them would be helpful. Ms. Boam also suggested repealing any outdated mine safety statutes.

On a motion made, seconded and unanimously approved, the committee endorsed the proposed changes to state statutes regarding mine safety.

Questions and comments included:

- whether or not there would be an executive message from the governor making the suggested bills germane to the 30-day session;
- miner training and certification;
- the annual Bureau of Mine Safety budget; and
- certification of coal miners.

There being no further business, the committee adjourned at 1:30 p.m.

1	SENATE BILL
2	47th legislature - STATE OF NEW MEXICO - second session, 2006
3	INTRODUCED BY
4	
5	
6	DISCUSSION DRAFT
7	
8	FOR THE WATER AND NATURAL RESOURCES COMMITTEE
9	
10	AN ACT
11	RELATING TO SANITARY PROJECTS; AMENDING THE SANITARY PROJECTS
12	ACT WITH REGARD TO ASSOCIATIONS; AMENDING, REPEALING AND
13	ENACTING SECTIONS OF THE NMSA 1978 RELATING TO FUNDING SANITARY
14	PROJECTS; DECLARING AN EMERGENCY.
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
17	Section 1. Section 3-29-2 NMSA 1978 (being Laws 1965,
18	Chapter 300, Section 14-28-2, as amended) is amended to read:
19	"3-29-2. DEFINITIONSAs used in the Sanitary Projects
20	Act:
21	A. "community" means $[\frac{any}{a}]$ <u>a</u> rural unincorporated
22	community and includes a combination of two or more rural
23	unincorporated communities when they have been combined for the
24	[purpose of securing the benefits of] <u>purposes set forth in</u> the
25	Sanitary Projects Act;

1	B. "association" includes $[\frac{any}{an}]$ and association or
2	mutual domestic water consumer association organized under Laws
3	1947, Chapter 206, Laws 1949, Chapter 79 or Laws 1951, Chapter
4	52, as well as any association organized under the provisions
5	of the Sanitary Projects Act;
6	C. "department" means the department of environment;
7	[and
8	D. "fund" means the sanitary projects fund]
9	D. "member" or "membership" means a person who has
10	paid the appropriate fees and has been issued a certificate as
11	required by association bylaws;
12	E. "person" means a single residence or property
13	owner, as determined by the rules and regulations adopted by
14	the association's board of directors; and
15	F. "project" means a water supply or reclamation,
16	storm drainage or wastewater facility owned, constructed or
17	operated by an association."
18	Section 2. Section 3-29-3 NMSA 1978 (being Laws 1965,
19	Chapter 300, Section 14-28-3, as amended) is amended to read:
20	"3-29-3. PURPOSE OF ACT [STATEMENT OF POLICY]The
21	purpose of the Sanitary Projects Act is to improve the public
22	health of [the people of New Mexico through a program that will
23	provide for the installation of sanitary domestic water
24	facilities, sewage works or both and thus eliminate present
25	hazardous practices and conditions. It is, therefore, declared

to be the policy of the legislature to assist in providing facilities for the development of adequate, sanitary domestic water supplies, sewage works or both, together with all parts and appurtenances as may be needed to provide water supplies, sewage works or both in rural unincorporated communities] rural communities in New Mexico by providing for the establishment and maintenance of a political subdivision of the state that is empowered by the state to receive public funds for acquisition, construction and improvement of water supply, storm drainage and wastewater facilities in communities, and to operate and maintain such facilities for the public good."

Section 3. Section 3-29-4 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-4, as amended) is amended to read:

"3-29-4. PROJECTS [ASSOCIATIONS--AID OF DEPARTMENT
DIVISION--ENGINEER--PAYMENT FOR CONSTRUCTION].--[In order to
effectuate this policy and to promote the general health and
welfare of the rural communities of New Mexico, the department
is empowered and directed and shall be provided financial
assistance to carry out the legislative intent from the fund
and to formulate and keep current a program of projects for
construction in said communities. The projects to be included
within such program shall be located or determined by the board
of directors of the association which shall be created in each
community participating in the program for the sponsoring and
maintenance of such project, acting upon recommendations from

and subject to the approval of the department.] Plans, 1 2 specifications and contracts [as specified in Section 14-28-5 NMSA 1953] for each project, as appropriate, shall be prepared 3 by a [licensed] practicing professional engineer licensed under 4 the Engineering and Surveying Practice Act and selected by the 5 association [and approved by the department for each project] 6 7 in accordance with the provisions of [Sections 67-21-29 through 8 67-21-53 NMSA 1953. The engineer shall also supervise the 9 construction and installation of the project and shall act as 10 coordinator and mediator between the contractor awarded the 11 contract and the association concerned. The services of the 12 engineer shall be secured by the association with the approval 13 of the department except that if a project is of such small 14 scale as not to be economically feasible to contract for 15 engineering services, the department may furnish a licensed 16 professional engineer from within the department to furnish 17 such services. Reimbursement for services so rendered shall be 18 made out of the fund, subject to the approval of the president 19 of the association concerned as their agent and also subject to 20 the approval of the department. Payment shall be made in two 21 installments: one to cover the cost of preparing the plans, 22 specifications and contract documents; the final payment to be 23 made upon completion of the project to cover the cost of 24 supervising the construction and installation. After approval 25 of the plans, specifications and contract documents, the state

.159133.2

1	purchasing agent shall call for and receive bids for
2	construction of the project and shall award the bid as provided
3	by law. The state reserves the right to reject any and all
4	bids. Payment to contractors from state funds shall be made as
5	follows: forty percent of the bid price may be paid upon fifty
6	percent completion of the project; the final payment of sixty
7	percent shall be made upon completion of the project and final
8	testing and acceptance] the Procurement Code."
9	Section 4. Section 3-29-5 NMSA 1978 (being Laws 1965,
10	Chapter 300, Section 14-28-5, as amended) is amended to read:
11	"3-29-5. [PREREQUISITE FOR INITIATING A PROJECT]
12	RESTRICTIONS ON FORMING AN ASSOCIATION
13	[A. As a prerequisite to initiating a project, it
14	shall be necessary for the sponsors of each project to submit a
15	written proposal to the department that shall:
16	(1) state the number of families in the
17	association and that all rights of way needed can and will be
18	obtained by the association;
19	(2) make formal application to the department
20	for a grant-in-aid from the fund;
21	(3) agree to assist the engineer engaged to
22	prepare the plans and specifications in every reasonable way;
23	and
24	(4) agree to contribute all unskilled labor
25	and such skilled labor as is available and desirable and shall

further agree to contribute local materials such as sand, gravel, stone, timbers, vigas, adobes and other materials that it is feasible and desirable to obtain locally. They shall further agree to finish the project on or before the date specified at the time the contracts are awarded.

B. No] A. A new association shall not be formed under the Sanitary Projects Act by original incorporation after January 1, 2000, and [no] a new association shall not be formed by reorganization after January 1, 2000, unless the [predecessor] preceding entity was in existence on January 1, 2000, if the service area of either association includes property contiguous to an incorporated municipality or an unincorporated area currently served by a municipality. The restrictions on forming an association set forth in this subsection shall not apply if the contiguous incorporated municipality does not provide the services or cannot provide the services to be provided by the association at or below the cost proposed by the association.

[G. No] B. An association may not construct with state funds a project required in order to allow creation of a subdivision under the provisions of the Land Subdivision Act, the New Mexico Subdivision Act or Section 47-5-9 NMSA 1978; however, an association may construct a project serving a previously approved subdivision in the service area of the association.

[D. After the association has been formed and a practicing professional engineer has been engaged to handle the plans, specifications and contract documents for the job, the engineer shall list separately the balance of all labor, materials and equipment and other items that are to be paid for from state funds and that are necessary to ensure the completion of an operating project, aside from the detailed estimates covering labor and material contributions by the association. Cost estimates shall be provided for all items listed in the mutual contract and the totals shall indicate the cost of the project to the state and also the estimated equivalent total cost the association is contributing. Projects shall not be approved unless the estimated equivalent total cost the association is contributing is equal to or exceeds one-third of the total estimated state cost for a completed job. Associations may contribute financial assistance in addition to the contributions of labor or materials as specified in this subsection in order to reach their one-third contribution or to provide for completion of a project not completely financed by the provisions of the Sanitary Projects Act. Should an association enter into a loan agreement with the farmers home administration or its successor agency, the department may deposit the amount of any grant-inaid with the farmers home administration or its successor agency for the purpose of cooperating in the financing of a

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	single contract covering one project.
2	E. After the department has
3	 prerequisites specified in Subsection

has been satisfied that the tion B of this section have been complied with, the association shall be eligible for a grant-in-aid from the fund.

F. Prior to approval of project plans and specifications by the department, such plans and specifications shall be submitted to and reviewed by the local government division of the department of finance and administration for conformity to countywide water and sewer plans. Approval of the plans by the local government division shall be a prerequisite to approval of the plans, specifications and contract documents by the department.

C. After July 1, 2006, a new association may not be formed as a capital stock corporation."

Section 5. Section 3-29-6 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-6, as amended) is amended to read:

"3-29-6. BOARD OF DIRECTORS--POWERS AND DUTIES.--

The board of directors of each association shall be responsible for the [acquiring] acquisition or purchase of all property, rights of way, equipment and materials as may be necessary for the completion of [the] a project. The directors [acting in] shall act on behalf of the association and as its The association, acting through its board of directors, [with the approval of the environmental improvement

23

24

25

division] may exercise the right of eminent domain to take and acquire the necessary property or rights of way for the construction, maintenance and operation of water and sewer lines and related facilities, but such property and rights of way shall in all cases be so located as to do the least damage to private and public property consistent with proper use and economical construction. Such property or rights of way shall be acquired in the manner provided by the Eminent Domain Code. In accordance with Sections 42A-1-8 through 42A-1-12 NMSA 1978, engineers, surveyors and other persons under contract with the board for the purposes of the project shall have the right to enter upon property of the state, its political subdivisions, private persons and private and public corporations for the purpose of making necessary surveys and examinations for selecting and locating suitable routes for water and sewer lines and facilities. [Payments for such services, purchases and other purposes as are necessary shall be made from the fund upon voucher drawn by the secretary-treasurer of an association approved by the division and supported by warrant of the department of finance and administration drawn upon the state treasury.

B. The board of directors of the association may set and, from time to time, increase or adjust assessments, water and sewer rates, tolls or charges for services or facilities furnished or made available by the association. The

1	assessments, tolls and charges may include:
2	(1) membership fees;
3	(2) a base monthly service fee for each active
4	<pre>connection delivering water;</pre>
5	(3) a base monthly service fee for each
6	inactive connection;
7	(4) a standby charge for the privilege of
8	connecting into the association's water service at some date in
9	the future;
10	(5) assessments based on the volume of water
11	delivered;
12	(6) a connection charge; and
13	(7) an assessment necessary to cover the cost
14	of extending either water or sewer service.
15	C. The board of directors of the association may place
16	a lien on property to which services have been extended in the
17	amount of all outstanding assessments, charges and fees
18	associated with the services. The board of directors may
19	enforce the lien in a manner provided by the laws of the state.
20	In the event the board of directors is forced to enforce the
21	lien in a court of competent jurisdiction in New Mexico, the
22	board of directors shall be entitled to recover all costs and
23	attorney fees.
24	D. After notice is given, the board of directors of
25	the association shall shut off unauthorized connections,
	.159133.2

1	illegal connections or a connection for which charges are
2	delinquent in payment. The board of directors may file suit in
3	a court of competent jurisdiction to recover costs associated
4	with an unauthorized or illegal connection or delinquent
5	connection, including the cost of water delivered, charges for
6	facility connection and disconnection, damages and attorney
7	<u>fees.</u>
8	E. The board of directors of the association shall
9	prescribe and enforce rules and regulations for the connection
10	to and disconnection from properties of facilities of the
11	association.
12	F. Each member of the board of directors of the
13	association shall complete training, as determined by rules of
14	the department."
15	Section 6. Section 3-29-7 NMSA 1978 (being Laws 1965,
16	Chapter 300, Section 14-28-7, as amended) is amended to read:
17	"3-29-7. [CONDITIONS DEPARTMENT MAY REQUIRE BEFORE
18	EXTENDING BENEFITS] DEPARTMENT POWERS
19	A. Insofar as the department deems it necessary for
20	the purpose of the Sanitary Projects Act, the department may
21	[as a condition to extending benefits under its provisions to
22	any community or group of individuals recommend [(1)]
23	agreements, [or rules] in regard to operation,
24	maintenance and permanent use of [such lands, water or
25	facilities benefited by a domestic water supply, sewers or

delivered, charges for damages and attorney he association shall <u>ions for the connection</u> facilities of the directors of the determined by rules of 78 (being Laws 1965, d) is amended to read: MY REQUIRE BEFORE leems it necessary for t, the department may nder its provisions to recommend [(1)] regard to operation, lands, water or r supply, sewers or .159133.2 - 11 -

1	treatment plant or any of them; provided that the water
2	supplies developed shall not in any case be used for irrigation
3	of commercial crops. The liquid effluent from sewage plants
4	shall not be used for the irrigation of truck crops or fruits,
5	and livestock shall not have access to sewage plant effluents;
6	(2) contributions in cash by the association
7	in addition to the contract for labor, materials or services as
8	specified in Section 3-29-5 NMSA 1978; provided that the
9	association's contribution shall always equal or exceed one-
10	third of the total state cost; and
11	(3) that the state cooperate and contribute
12	financial aid according to the following schedules:
13	(a) a maximum of seven thousand dollars
14	(\$7,000) for each water project or for each sewer project where
15	twenty-eight or fewer dwelling units are to be served; provided
16	that no association shall be formed that shall not provide
17	service for at least ten domestic dwelling units; and
18	(b) two hundred fifty dollars (\$250) per
19	dwelling unit where more than twenty-eight dwelling units are
20	to be served; provided that the total allowable maximum state
21	expenditure for each water project or for each sewer project
22	shall not exceed twelve thousand dollars (\$12,000).
23	B. A requisite to securing such allocation of funds
24	upon a department recommendation shall be that the individuals
25	either collectively or individually in an association shall

served; provided not provide ts; and ollars (\$250) per lling units are e maximum state sewer project 000). ation of funds the individuals ciation shall .159133.2 - 12 -

agree to provide proper sewage disposal facilities for the sanitary removal of potentially harmful material classified as sewage, which shall be occasioned by the installation of running water facilities. Associations shall be eligible for construction grants as provided for in the Federal Water Pollution Control Act.

C. No privy, cesspool, septic tank or other means of sewage disposal or treatment shall be located within one hundred fifty feet of any well, spring or other source of domestic water supply created under the provisions of the Sanitary Projects Act.

D. The department may in its discretion and shall upon the petition of twenty-five percent of the users of a project hold a hearing and make a determination as to whether a sanitary project is being operated and managed in the best interest of all local citizens. If the department, after a hearing, determines that a project is not being operated or managed in the best interests of the local citizens, the department may intervene in the operation and management with full powers, including the power to set and collect assessments from members of the association, and use the same for the proper operation and management of the project] water supply, reclamation, storm drainage and wastewater facilities.

B. The department may:

1	(1) conduct periodic reviews of the
2	operation of the association;
3	(2) require the association to submit
4	information to the department;
5	(3) require submittal of financial reports
6	required pursuant to the Audit Act;
7	(4) review and require changes to the rate-
8	setting analysis described in Section 3-29-12 NMSA 1978;
9	(5) after a hearing, intervene in the
10	operation and management with full powers, including the
11	power to set and collect assessments from members of the
12	association, to set and collect service charges and use the
13	same for the proper operation and management of the
14	association; and
15	(6) appoint and delegate authority to a
16	representative to oversee operation of the association for a
17	specified period.
18	C. The department may in its discretion or shall,
19	upon a petition of twenty-five percent of the members of the
20	association, conduct investigations as it deems necessary to
21	determine if the association is being operated and managed in
22	the best interests of all the members of the association.
23	D. Whenever the department determines that a person
24	violated or is violating the Sanitary Projects Act or a
25	regulation adopted pursuant to that act, the department may:
	.159133.2

1	(1) issue a compliance order requiring					
2	compliance immediately or within a specified time period, or					
3	both; or					
4	(2) commence a civil action in district					
5	court for appropriate relief, including injunctive relief.					
6	E. A compliance order shall state with reasonable					
7	specificity the nature of the violation.					
8	F. If a person fails to take corrective actions					
9	within the time specified in a compliance order, the					
10	department may assess a civil penalty of not more than two					
11	hundred fifty dollars (\$250) for each day of continued					
12	noncompliance with the compliance order.					
13	G. Any compliance order issued by the department					
14	pursuant to this section shall become final unless, no later					
15	than thirty days after the compliance order is served, any					
16	person named in the compliance order submits a written					
17	request to the department for a public hearing. The					
18	department shall conduct a public hearing within ninety days					
19	after receipt of a request.					
20	H. The department may appoint an independent hearing					
21	officer to preside over any public hearing held pursuant to					
22	Subsection G of this section. The hearing officer shall:					
23	(1) make and preserve a complete record of					
24	the proceedings; and					
25	(2) forward to the department a report that					
	.159133.2					
	113/1001					

1	includes recommendations, if recommendations are requested by
2	the department.
3	I. The department shall consider the findings of the
4	independent hearing officer and, based on the evidence
5	presented at the hearing, the department shall make a final
6	decision regarding the compliance order.
7	J. In connection with any proceeding under this
8	section, the department may:
9	(1) adopt rules for discovery and hearing
10	procedures; and
11	(2) issue subpoenas for the attendance and
12	testimony of witnesses and for relevant papers, books and
13	documents.
14	K. Penalties collected pursuant to this section
15	shall be deposited in the general fund."
16	Section 7. Section 3-29-9 NMSA 1978 (being Laws 1965,
17	Chapter 300, Section 14-28-9) is amended to read:
18	"3-29-9. RULES AND REGULATIONS [COOPERATION AND
19	ASSISTANCE BY FEDERAL AND STATE AGENCIES]For the purposes
20	of the Sanitary Projects Act, the department may $[rac{A_{ullet}}{A_{ullet}}]$ perform
21	such acts and prescribe such rules and regulations as are
22	deemed necessary to carry out its provisions. [insofar as the
23	public health is involved; and
24	B. secure the cooperation and technical assistance
25	of any federal or state agency and further may request that
	.159133.2
	1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

read:

geological surveys be made by the state engineer to determine the feasibility of developing water supplies for specific projects] Rules and regulations shall be drafted in consultation with representatives of the associations."

Section 8. Section 3-29-12 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-12, as amended) is amended to

"3-29-12. LOCAL ADMINISTRATION OF [PROJECTS]

ASSOCIATION--BOARD OF DIRECTORS [TERMS].--

The local administration of [any project] the association and the operation and maintenance of the [completed] project shall be carried out in each community by a board of directors composed of [five] an odd number of at least three members. Members of the board of directors shall: [be elected biennially from the membership of the association for staggered terms of four years each, except that in the first election, which shall be held in 1970, the elected directors shall draw lots so that two of the directors shall serve first terms of two years each, after which the positions of the two directors ending in 1972 shall be filled by the election of two successor directors for full four-year terms. The purpose of the two-year first terms is to provide for a system of staggered four-year terms so that three directors will be elected in one year and two years later the other two directors shall be elected.

-
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

			(1)	be	electe	ed	annually	or	as	specified	in
								<u>-</u>			<u>-</u>	
the	bylaws	of	the	ass	soci	ation;						

- (2) be members in good standing of the association; and
- (3) serve staggered terms of up to four years to ensure that terms will end in different election years.
- B. The board of directors shall choose among its members a president, \underline{a} vice president and a secretary-treasurer or a secretary and a treasurer.
- C. [The board of directors shall appoint a foreman to care for and regulate the association project or projects.] Funds [in an amount] sufficient to provide for proper operation and maintenance of the association shall be identified through a rate-setting analysis that will ensure enough revenue to cover yearly expenses and emergencies, a reserve fund for non-major capital items and equitable pay for staff. The rate-setting analysis may be reviewed and changed if necessary on a yearly basis, and the funds shall be obtained by the association by a monthly assessment against the users of the facilities, [said] the assessment to be determined by the board of directors.
- D. The board of directors of the association shall have power to do all things necessary in the local administration of any project subject to the provisions of .159133.2

the Sanitary Projects Act.

[E. The department shall require that an association shall be formed and a board of directors chosen before any community may participate in any benefits.]"

Section 9. Section 3-29-13 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-13) is amended to read:

"3-29-13. EXISTING ASSOCIATIONS [ELIGIBLE FOR

ADDITIONAL BENEFITS].--Associations organized under the

provisions of Laws 1947, Chapter 206, Laws 1949, Chapter 79

or Laws 1951, Chapter 52 shall have the same powers and

duties as associations organized under the provisions of the

Sanitary Projects Act [and shall be eligible for benefits for

construction of sewers and treatment plants without the

necessity for organizing a new association]; provided that

the articles of incorporation shall be amended in accordance

with the provisions of Section [14-28-19 New Mexico Statutes

Annotated, 1953 Compilation] 3-29-19 NMSA 1978."

Section 10. Section 3-29-15 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-15, as amended) is amended to read:

"3-29-15. ASSOCIATION CONSTITUTES <u>A PUBLIC</u> BODY

CORPORATE [DEBTS--ISSUANCE OF BONDS].--[A.] Upon the filing
of each certificate and copy thereof as provided in Section
3-29-17 NMSA 1978, the persons so associating, their
successors and those who may thereafter become members of the
.159133.2

association constitute a <u>public</u> body corporate by the name set forth in the certificate and by such name may sue and be sued, have capacity to make contracts, acquire, hold, enjoy, dispose of and convey property real and personal, <u>accept grants and donations</u>, <u>borrow money</u>, <u>incur indebtedness</u>, <u>impose fees and assessments</u> and do any other act or thing necessary or proper for carrying out the purposes of their organization.

[B. Associations shall have power to become indebted or issue bonds in a form approved by the attorney general for expansion and improvement of the association's facilities by pledging future income from service charges. Such indebtedness by an association is contingent upon approval by the department and the department of finance and administration and upon a proper showing by the association to both departments that the indebtedness is for necessary refinancing, refunding, expansion or improvement purposes and that the financial condition and future income of the association warrant approval of such indebtedness or issuance of bonds by the association. No association has power to become indebted or issue bonds of any kind other than as permitted by this section.]"

Section 11. Section 3-29-16 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-16, as amended) is amended to read:

1	"3-29-16. CERTIFICATE OF ASSOCIATION
2	A. The members of an association shall execute a
3	certificate setting forth:
4	(1) the name of the association;
5	(2) the name of the [incorporators]
6	individuals organizing the association;
7	(3) the location of the principal office of
8	the association in this state;
9	(4) the objects and purposes of the
10	association;
11	(5) the address of the initial registered
12	office of the association and the name of the initial
13	registered agent at that address;
14	(6) [the amount of capital stock and number
15	and denomination of the shares or, if the incorporators do
16	not desire to issue shares of stock] the plan and manner of
17	acquiring membership and of providing funds or means for the
18	acquisition, construction, improvement and maintenance of its
19	work and for its necessary expenses;
20	[(7) the period, if any, delimited for the
21	duration of the association; and]
22	(7) the duration of existence of the
23	association, which may be perpetual;
24	(8) the number and manner of electing the
25	board of directors of the association <u>and the length of the</u>

terms that the directors will serve;

(9) the definition of a member of the association and the voting rights associated with the membership; and

(10) the manner of dissolution of the association as a public body.

- B. Pursuant to the registered agent requirement of Paragraph (5) of Subsection A of this section, there shall be attached to the certificate a statement executed by the registered agent in which the agent acknowledges acceptance of the appointment by the filing association, if the agent is an individual, or a statement executed by an authorized officer of a corporation in which the officer acknowledges the corporation's acceptance of the appointment by the filing association as its registered agent, if the agent is a corporation.
- C. The certificate or any amendment thereof made as provided in Section 3-29-19 NMSA 1978 may also contain provisions not inconsistent with the Sanitary Projects Act or other law of this state that the [incorporators] organizers may choose to insert for the regulation and conduct of the business and affairs of the association. There shall accompany each certificate a list [of the names of all members of the association, the list] to [also] show the total number of members of the association and the total

.159133.2

1

number of dwelling units [that can be] served [if the project is completed] by the association at the time of filing."

Section 12. Section 3-29-17 NMSA 1978 (being Laws 1965, Chapter 300, Section 14-28-17, as amended) is amended to read:

"3-29-17. FILING OF CERTIFICATE AND BYLAWS.--The certificate of association and bylaws shall be acknowledged as required for deeds of real estate and shall be filed in the office of the public regulation commission. A copy of the certificate, duly certified by the commission or county clerk, shall be evidence in all courts and places."

Section 13. Section 3-29-17.4 NMSA 1978 (being Laws 2001, Chapter 200, Section 7) is amended to read:

"3-29-17.4. ANNUAL REPORT.--

A. An association shall file, within the time prescribed by the Sanitary Projects Act, on forms prescribed and furnished by the public regulation commission to the association not less than thirty days prior to the date the report is due, an annual report setting forth:

- (1) the name of the association [and the state or country under the laws of which it is incorporated];
- (2) the address of the registered office of the association in the state and the name of its registered agent in this state at that address;
 - (3) a brief statement of the character of

-
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

the affairs that the association is actually conducting; and

- (4) the names and respective addresses of the directors and officers of the association.
- B. The report shall be signed and sworn to by [any] two of the members of the association. If the association is in the hands of a receiver or trustee, the report shall be executed on behalf of the association by the receiver or trustee. A copy of the report shall be maintained at the association's principal place of business as contained in the report and shall be made available to the general public for inspection during regular business hours."

Section 14. Section 3-29-17.5 NMSA 1978 (being Laws 2001, Chapter 200, Section 8) is amended to read:

"3-29-17.5. FILING OF ANNUAL REPORT--SUPPLEMENTAL REPORT--EXTENSION OF TIME--PENALTY.--

- A. The annual report of the association shall be delivered to the public regulation commission on or before the fifteenth day of the fifth month following the end of its [taxable] fiscal year.
- B. A supplemental report shall be filed by the association with the public regulation commission, if, within thirty days after the filing of the annual report required under the Sanitary Projects Act, a change is made in:
 - (1) the name of the association;
 - (2) the mailing address, street address or

24

25

the geographical location of the association's registered office in this state and the name of the agent upon whom process against the association may be served; or

- (3) the character of the association's business and its principal place of business within [or without] the state.
- Proof to the satisfaction of the public regulation commission that, prior to the due date of [any] a report required by [Subsections A or B of] this section, the report was deposited in the United States mail in a sealed envelope, properly addressed, with postage prepaid, shall be deemed compliance with the requirements of this section. Ιf the commission finds that the report conforms to the requirements of the Sanitary Projects Act, it shall file the report. If the commission finds that it does not conform, it shall promptly return the report to the association for [any] necessary corrections. The penalties prescribed for failure to file the report within the time provided shall not apply if the report is corrected to conform to the requirements of the Sanitary Projects Act and returned to the commission within thirty days from the date on which it was mailed to the association by the commission.
- D. The public regulation commission may, upon application by the association and for good cause shown, extend, for no more than a total of twelve months, the date .159133.2

on which [any return] an annual report required by the provisions of the Sanitary Projects Act must be filed or the date on which the payment of [any] a fee is required. The commission shall, when an extension of time has been granted an association under the [United States] federal Internal Revenue Code of 1986 for the time in which to file a return, grant the association the same extension of time to file the required [return] annual report and to pay the required fees, provided that a copy of the approved federal extension of time is attached to the association's report, and provided further that no such extension shall prevent the accrual of interest as otherwise provided by law.

- E. Nothing contained in this section prevents the collection of a fee or penalty due upon the failure of an association to submit the required report.
- F. [No] An annual or supplemental report required to be filed under this section shall <u>not</u> be deemed to have been filed if the fees accompanying the report have been paid by check and the check is dishonored upon presentation.
- G. An association that fails or refuses to file a report for a year within the time prescribed by the Sanitary Projects Act is subject to a penalty of ten dollars (\$10.00) to be assessed by the public regulation commission.
- H. An association shall file with the department a member accountability report that shall include:

.159133.2

1	(1) a financial statement prepared in
2	accordance with generally accepted accounting principles; and
3	(2) a copy of the Open Meetings Act
4	resolution stating what notice for a public meeting is
5	reasonable. The report shall be signed and sworn to as to
6	accuracy and completeness by all members of the board of
7	directors of the association. A statement shall be included
8	in the consumer confidence report required for water systems
9	that the member accountability report is available to the
10	public upon request. The member accountability report shall
11	be filed with the department with the consumer confidence
12	report no later than July l of each year."
13	Section 15. Section 3-29-19 NMSA 1978 (being Laws 1965,
14	Chapter 300, Section 14-28-19) is amended to read:
15	"3-29-19. AMENDMENT OF [ARTICLES OF INCORPORATION]
16	CERTIFICATE OF ASSOCIATION AND BYLAWSMETHODEvery
17	association may [change its name, increase or decrease its
18	capital stock or membership, change the location of its
19	principal office in this state, extend the period of its
20	existence and] make such [other] amendment, change or
21	alteration to its certificate of association or bylaws as may
22	be desired not inconsistent with the Sanitary Projects Act or
23	other law of this state by a resolution adopted by a vote of
24	a majority of the members present at any regular or special
25	meeting duly held upon such notice as the bylaws provide. A

16

17

18

19

20

21

22

23

24

25

1 certified copy of such resolution with the affidavit of the 2 president and secretary that [said] the resolution was duly adopted by a majority vote of [such shareholders or] the 3 4 members at a meeting held in accordance with the provisions of this section shall be filed and recorded as provided for 5 6 filing and recording the original certificate of 7 [incorporation] association and bylaws, and thereupon the 8 certificate of [incorporation] association and bylaws shall 9 be deemed to be amended accordingly, and a copy of such 10 certificate of amendment certified by the [state corporation] 11 public regulation commission or the county clerk shall be 12 accepted as evidence of each change or amendment in all 13 courts and places." 14

Section 16. Section 3-29-20 NMSA 1978 (being Laws 2000, Chapter 56, Section 4) is amended to read:

REORGANIZATION OF COOPERATIVE ASSOCIATIONS "3-29-20. AND NONPROFIT CORPORATIONS PURSUANT TO THE SANITARY PROJECTS ACT.--

Cooperative associations formed pursuant to Sections 53-4-1 through 53-4-45 NMSA 1978 and nonprofit corporations formed under the Nonprofit Corporation Act may reorganize under the Sanitary Projects Act upon approval of the reorganization by a [two-thirds'] majority vote of [the directors | a quorum of the members of a cooperative association or nonprofit corporation. Notice of the meeting

22

23

24

25

to consider the reorganization and a copy of the proposed certificate of association shall be sent at least fifteen days prior to such meeting by the cooperative association to each member at [his] the member's last known address and by the nonprofit corporation to each member, if any, at [his] the member's last known address. Upon approval of the reorganization by the [two-thirds'] majority vote of [the directors] a quorum of the members, the cooperative association or the nonprofit corporation shall execute a certificate of association pursuant to Sections 3-29-16 and 3-29-17 NMSA 1978. The certificate of association shall state that it supersedes the articles of incorporation and all amendments to the articles of incorporation of the cooperative association or the nonprofit corporation.

- Duplicate originals of the certificate of association shall be filed with the public regulation commission. One duplicate original of the certificate of association shall be returned to the association.
- The certificate of association is effective upon filing and supersedes the articles of incorporation and all amendments to the articles of incorporation of the prior cooperative association or nonprofit corporation. association shall:
- be the surviving entity, and the (1) separate existence of the prior cooperative association or .159133.2

nonprofit corporation shall cease;

- (2) have all of the rights, privileges, immunities and powers and shall be subject to all the duties and liabilities of an association organized pursuant to the Sanitary Projects Act;
- immunities and franchises of the prior cooperative association or nonprofit corporation. All property, real, personal and mixed; all debts due on whatever account; all other choses in action; and all and every other interest of or belonging to or due to the prior cooperative association or nonprofit corporation shall be taken and deemed to be transferred to and vested in the association without further act or deed. The title to any real estate, or any interest therein, vested in the prior cooperative association or nonprofit corporation shall not revert or be in any way impaired by reason of the reorganization; and
- obligations of the prior cooperative association or nonprofit corporation, and any claim existing or action or proceeding pending by or against the cooperative association or nonprofit corporation may be prosecuted as if the reorganization had not taken place or the new association may be substituted in its place. Neither the rights of creditors nor any liens upon the property of the cooperative

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

association or nonprofit corporation shall be impaired by the reorganization.

D. A cooperative association formed pursuant to the Cooperative Association Act or nonprofit corporation formed pursuant to the Nonprofit Corporation Act that reorganized under Subsection A of this section prior to June 30, 2006 may, within three years of the effective date of this 2006 act, reorganize pursuant to the act under which it had previously been organized upon approval of the reorganization by a two-thirds' vote of the directors of the association or corporation. Notice of the meeting to consider the reorganization and a copy of the proposed articles of incorporation shall be sent by the association or the corporation at least fifteen days prior to the meeting to each member at the member's last known address. Upon approval of the reorganization, the association or corporation shall execute articles of incorporation pursuant to Sections 53-4-5 and 53-4-6 or 53-8-31 and 53-8-32 NMSA 1978. The articles of incorporation shall state that they supersede the certificate of association or incorporation and all amendments thereto of the association or corporation and shall follow the filing procedures of Subsections B and C of this section."

Section 17. A new section of the Sanitary Projects Act is enacted to read:

"[NEW MATERIAL] BYLAWS.--

- A. Members shall adopt bylaws by no less than a majority vote of a quorum of the membership of the association setting forth:
 - (1) the name of the association;
 - (2) the requirement of an association seal;
 - (3) the fiscal year of the association;
- (4) guidelines for membership, which shall include the sentence "Membership shall not be denied because of the applicant's race, color, creed, national origin or sex.";
- (5) guidelines for meetings of the membership, which shall include the date or time period of a membership meeting, required notice of a meeting, establishment of a quorum and the order of business to be conducted at a meeting of the membership;
- (6) the functions of the board of directors, including a conflict of interest policy for the board;
- (7) the duties of officers of the board of directors; and
- (8) provisions for the board of directors to establish rules and regulations to govern the day-to-day operations of the project, including a code of conduct for staff and provisions to establish an annual budget, rate structure, assessments and reserve funds.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

B. The bylaws, or any amendment thereof made as
provided in Section 3-29-19 NMSA 1978, may also contain
provisions not inconsistent with the Sanitary Projects Act or
other law of this state that the organizers may choose to
insert for the regulation and conduct of the business and
affairs of the association.
C. The department may prescribe by rule or
regulation guidelines for bylaws and rules and regulations of

an association."

Section 18. A new section of the Sanitary Projects Act is enacted to read:

"[NEW MATERIAL] EXEMPTIONS FROM SPECIAL DISTRICT PROCEDURES ACT PROVISIONS. -- An association formed pursuant to the provisions of the Sanitary Projects Act may be formed exclusively as provided in that act, and formation of the association shall be exempt from all review and requirements set forth in the Special Districts Procedures Act."

Section 19. A new section of the Sanitary Projects Act is enacted to read:

"[NEW MATERIAL] MERGER OF TWO OR MORE ASSOCIATIONS INTO ONE ASSOCIATION. -- Upon approval by vote of a majority of a quorum of each membership, two or more associations may merge into one association pursuant to a plan of merger approved in the manner provided in state law. The board of directors of each association shall, by resolution adopted by each board,

J
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

2

3

approve a plan of merger setting forth:

- A. the names of the associations proposing to merge, and the associations into which they propose to merge, which is hereinafter designated as the "surviving association";
- B. the terms and conditions of the proposed merger, including transfer of assets and liabilities;
- C. the manner and basis of converting each association's obligations or other securities into the surviving association;
- D. a statement of any changes in the articles of incorporation of the surviving association to be affected by the merger; and
- E. other provisions with respect to the proposed merger as deemed necessary or desirable."

Section 20. REPEAL.--Sections 3-29-8, 3-29-10 and 3-29-18 NMSA 1978 (being Laws 1965, Chapter 300, Sections 14-28-8, 14-28-10 and 14-28-18, as amended) are repealed.

Section 21. SEVERABILITY.--If any part or application of this act is invalid, the remainder of its application to other situations or persons shall not be affected.

Section 22. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

- 34 -

.159028.2

1

2 47th legislature - STATE OF NEW MEXICO - second session, 2006 3 INTRODUCED BY 4 5 6 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 RELATING TO WATER; PROVIDING FOR STATE ENGINEER ENFORCEMENT OF 12 COMPLIANCE ORDERS. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 Section 1. Section 72-2-18 NMSA 1978 (being Laws 2001, 16 Chapter 143, Section 1) is amended to read: 17 "72-2-18. STATE ENGINEER--ENFORCEMENT--COMPLIANCE 18 ORDERS--PENALTY.--19 A. When a person, pursuant to a finding of fact, 20 violates a requirement or prohibition of Chapter 72 NMSA 1978, 21 a [rule] directive adopted by the state engineer pursuant to 22 [those laws] Section 72-2-8 NMSA 1978, a condition of a permit 23 or license issued by the state engineer pursuant to [those 24 laws law or an order entered by a court adjudicating a water 25

right, the state engineer may, in addition to any other

SENATE BILL

remedies available under law, issue a compliance order stating with reasonable specificity the nature of the violation and requiring compliance within a specified time period.

- B. This section shall not be construed to affect or interfere with the jurisdiction of an irrigation district, a federal court or an Indian nation, tribe or pueblo to enforce its orders and decrees pertaining to water rights.
- C. A compliance order may include an order to cease the violation of a [permit or license or portion of a permit or license issued by the state engineer. A compliance order issued for overdiversion or illegal diversion of water may require repayment of water in an amount up to double the amount of the overdiversion or illegal diversion and installation of a measuring device prior to any future diversion of water. In determining the amount of repayment of water, the state engineer shall take into account the seriousness of the violation, any good faith efforts to comply with the applicable requirements and other relevant factors] requirement or prohibition of Chapter 72 NMSA 1978, a directive issued in accordance with the provisions of Section 72-2-8 NMSA 1978, a condition of a permit or license issued by the state engineer or an order entered by a court adjudicating a water right.
- D. The state engineer shall provide <u>an opportunity</u> for the person named in the compliance order [an opportunity to contest informally the alleged violation with the office of the

23

24

25

state engineer and a public hearing pursuant to Sections 72-2-16 and 72-2-17 NMSA 1978. If the person wants a public hearing, he shall submit a written request no later than thirty days after issuance of a compliance order by certified mail, return receipt requested, or serve a notice of appeal upon the state engineer, in accordance with Section 72-7-1 NMSA 1978, within thirty days after receipt of a compliance order. A compliance order is final upon action by the state engineer within thirty days after a public hearing or within thirty days of an appeal pursuant to Section 72-7-1 NMSA 1978.

E. The state engineer shall not seek enforcement of a compliance order until it is final] to have a hearing on the alleged violation pursuant to Section 72-2-16 NMSA 1978. A hearing shall be held if a written request is made to the state engineer within thirty days after receipt of notice of the compliance order sent by certified mail. A compliance order issued pursuant to this section shall become final unless the person named in the order submits a written request for a hearing to the state engineer within thirty days of receipt of the order. Nothing in this section shall prohibit the person named in the order from pursuing an informal resolution of the matter after a timely request for hearing has been made.

E. A compliance order may require repayment of water that was overdiverted or illegally diverted. Repayment of water may be up to double the amount of the overdiversion or .159028.2

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23

25

illegal diversion. In determining the repayment of water
beyond the amount overdiverted or illegally diverted, the state
engineer shall take into consideration the seriousness of the
violation, any good faith efforts to comply with the applicable
requirements and any other relevant factors. Installation of a
measuring device may be required prior to any future diversion
of water.

<u>F.</u> Any appeal to district court shall be conducted pursuant to [Chapter 72, Article 7] Sections 72-2-16 and 72-7-1 NMSA 1978.

[F.] G. The state engineer may assess a civil penalty of up to one hundred dollars (\$100) per day for violation of a [final] compliance order.

[6.] H. If a [final compliance order is issued and the] person does not comply with a compliance order, the state engineer may file a civil action to enforce the compliance order and receive any of the remedies provided in this section, including injunctive relief."

Section 2. EFFECTIVE DATE.--The effective date of the provisions of this act is May 18, 2006.

- 4 -

24

25

.159040.1

1

47th legislature - STATE OF NEW MEXICO - second session, 2006 2 INTRODUCED BY 3 4 5 DISCUSSION DRAFT 6 7 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 8 9 AN ACT 10 MAKING AN APPROPRIATION TO THE OFFICE OF THE STATE ENGINEER FOR 11 WATER MASTERS FOR ADMINISTRATION OF THE ACTIVE WATER MANAGEMENT 12 PROGRAM. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 Section 1. APPROPRIATION. -- One million dollars 16 (\$1,000,000) is appropriated from the general fund to the 17 office of the state engineer for expenditure in fiscal year 18 2007 to pay the costs of employing water masters for the 19 administration of the active water management program. Any 20 unexpended or unencumbered balance remaining at the end of 21 fiscal year 2007 shall revert to the general fund. 22

HOUSE BILL

.159041.2

1	HOUSE BILL
2	47th legislature - STATE OF NEW MEXICO - second session, 2006
3	INTRODUCED BY
4	
5	
6	DISCUSSION DRAFT
7	
8	FOR THE WATER AND NATURAL RESOURCES COMMITTEE
9	
10	AN ACT
11	MAKING AN APPROPRIATION FOR THE SALT CEDAR REMOVAL AND RIPARIAN
12	RESTORATION AND FOREST HEALTH MANAGEMENT PROGRAMS.
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
15	Section 1. APPROPRIATION
16	A. Ten million dollars (\$10,000,000) is appropriated
17	from the general fund for expenditure in fiscal year 2007 to
18	the following entities in the following amounts:
19	(1) eight million dollars (\$8,000,000) to the
20	board of regents of New Mexico state university for the soil
21	and water conservation commission to manage and administer a
22	salt cedar removal and riparian restoration program; and
23	(2) two million dollars ($$2,000,000$) to the
24	forestry division of the energy, minerals and natural resources
25	department for the forest health management program.

2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
	ĺ

		В.	Any u	inexpe	nded	or u	nencum	bered	balaı	nce	remai	ining	at
the	end	of	fiscal	year	2007	sha	ll rev	ert to	o the	gen	eral	fund.	

- 2 -

1

47th Legislature - STATE OF NEW MEXICO - second session, 2006 2 3 INTRODUCED BY 4 5 6 DISCUSSION DRAFT 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 MAKING AN APPROPRIATION FOR WATER RIGHTS ADJUDICATIONS; 12 DECLARING AN EMERGENCY. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 Section 1. APPROPRIATION. -- One hundred million dollars 16 (\$100,000,000) is appropriated from the general fund to the 17 office of the state engineer for expenditure in fiscal years 18 2006 and 2007 to pay the costs of water rights adjudications. 19 Any unexpended or unencumbered balance remaining at the end of 20 fiscal year 2007 shall revert to the general fund. 21 Section 2. EMERGENCY.--It is necessary for the public 22 peace, health and safety that this act take effect immediately. 23 .159152.1 24

SENATE BILL

25

1 SENATE BILL 47th Legislature - STATE OF NEW MEXICO - second session, 2006 2 3 INTRODUCED BY 4 5 6 DISCUSSION DRAFT 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 MAKING AN APPROPRIATION FOR A CLOUD SEEDING PROGRAM IN THE 12 JEMEZ Y SANGRE REGIONAL WATER PLANNING DISTRICT. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 Section 1. APPROPRIATION. -- One million four hundred 16 thousand dollars (\$1,400,000) is appropriated from the general 17 fund to the interstate stream commission for expenditure in 18 fiscal year 2007 to conduct a demonstration cloud seeding 19 program in the Jemez y Sangre regional water planning district. 20 Any unexpended or unencumbered balance remaining at the end of 21 fiscal year 2007 shall revert to the general fund. 22 .159151.1 23

1 HOUSE BILL 2 47th Legislature - STATE OF NEW MEXICO - second session, 2006 3 INTRODUCED BY 4 5 6 DISCUSSION DRAFT 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 RELATING TO AGRICULTURE; ENACTING THE SMALL AGRICULTURAL 12 PRODUCER REVOLVING LOAN FUND ACT; CREATING A FUND TO PROVIDE 13 MATCHING FUNDS FOR FEDERAL CONSERVATION GRANTS; MAKING AN 14 APPROPRIATION. 15 16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 17 Section 1. SHORT TITLE. -- This act may be cited as the 18 "Small Agricultural Producer Revolving Loan Fund Act". 19 Section 2. DEFINITIONS.--As used in the Small 20 Agricultural Producer Revolving Loan Fund Act: 21 "department" means the New Mexico department of 22 agriculture; 23 B. "fund" means the small agricultural producer 24 revolving loan fund; and 25 "small agricultural producer" means a farmer or .159138.1

| bracketed material| = delete

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

rancher who has a traceable tax record of agricultural production and who qualifies as a federal natural resources conservation service limited resource producer.

Section 3. SMALL AGRICULTURAL PRODUCER REVOLVING LOAN FUND CREATED. --

- The "small agricultural producer revolving loan fund" is created in the New Mexico finance authority to provide low-interest, long-term loans to small agricultural producers to match federal conservation grants. The fund shall consist of appropriations, gifts, grants and donations to the fund, which shall be invested as provided in the New Mexico Finance Authority Act. Money in the fund shall not revert at the end of a fiscal year and is appropriated to the department, which shall use the fund for the purposes of the Small Agricultural Producer Revolving Loan Fund Act. Administrative costs of the authority may be paid from the fund. Expenditures from the fund for loans to small agricultural producers shall be made upon warrants of the secretary of finance and administration pursuant to vouchers signed by the director of the department or the director's designee.
- Money in the fund shall be used to make loans to small agricultural producers who undertake projects to conserve natural resources.
- C. No more than twenty percent of the fund may be loaned to a single small agricultural producer in a single .159138.1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

loan. A small agricultural producer who has received a loan from the fund in the immediately preceding five years or who has not completed repayment of a previous loan from the fund is ineligible for a new loan.

The department, in conjunction with the New Mexico D. finance authority, shall adopt rules to administer and implement the Small Agricultural Producer Revolving Loan Fund The rules shall be filed in accordance with the State Rules Act.

Section 4. APPROPRIATION. -- Two hundred fifty thousand dollars (\$250,000) is appropriated from the general fund to the small agricultural producer revolving loan fund for expenditure in fiscal year 2007 and subsequent fiscal years to carry out the purposes of the Small Agricultural Producer Revolving Loan Fund Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert.

- 3 -

.159153.1

1 SENATE BILL 2 47th legislature - STATE OF NEW MEXICO - second session, 2006 3 INTRODUCED BY 4 5 6 DISCUSSION DRAFT 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 RELATING TO WATER; AMENDING A SECTION OF THE NMSA 1978 TO 12 EXTEND ELIGIBILITY FOR THE FORTY-YEAR WATER USE PLANNING PERIOD 13 TO SCHOOL DISTRICTS. 14 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 16 Section 1. Section 72-1-9 NMSA 1978 (being Laws 1985, 17 Chapter 198, Section 1, as amended) is amended to read: 18 "72-1-9. MUNICIPAL, COUNTY, MEMBER-OWNED COMMUNITY WATER 19 SYSTEMS, SCHOOL DISTRICT AND STATE UNIVERSITY WATER DEVELOPMENT 20 PLANS--PRESERVATION OF MUNICIPAL, COUNTY AND STATE UNIVERSITY 21 WATER SUPPLIES. --22 It is recognized by the state that it promotes the 23 public welfare and the conservation of water within the state 24 for municipalities, counties, school districts, state 25 universities, member-owned community water systems, special

24

25

1

water users' associations and public utilities supplying water to municipalities, schools or counties to plan for the reasonable development and use of water resources. The state further recognizes the state engineer's administrative policy of not allowing municipalities, member-owned community water systems, counties and state universities to acquire and hold unused water rights in an amount greater than their reasonable needs within forty years.

Municipalities, counties, school districts, state universities, member-owned community water systems, special water users' associations and public utilities supplying water to municipalities, schools or counties shall be allowed a water use planning period not to exceed forty years, and water rights for municipalities, counties, school districts, state universities, member-owned community water systems, special water users' associations and public utilities supplying water to such municipalities, schools or counties shall be based upon a water development plan the implementation of which shall not exceed a forty-year period from the date of the application for an appropriation or a change of place or purpose of use pursuant to a water development plan or for preservation of a municipal, county, school district, member-owned community water system or state university water supply for reasonably projected additional needs within forty years."

H()	HSE	RTIT	

47TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2006

INTRODUCED BY

DISCUSSION DRAFT

FOR THE WATER AND NATURAL RESOURCES COMMITTEE

AN ACT

MAKING AN APPROPRIATION FOR THE WATER TRUST FUND; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. APPROPRIATION.--One hundred million dollars (\$100,000,000) is appropriated from the general fund to the water trust fund for expenditure in fiscal year 2006 and subsequent fiscal years to carry out the purposes of the Water Project Finance Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert to the general fund.

Section 2. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately. .159043.1

1

2

47th Legislature - STATE OF NEW MEXICO - second session, 2006 3 INTRODUCED BY 4 5 6 DISCUSSION DRAFT 7 8 FOR THE WATER AND NATURAL RESOURCES COMMITTEE 9 10 AN ACT 11 MAKING AN APPROPRIATION FOR WATER RIGHTS ADJUDICATIONS; 12 DECLARING AN EMERGENCY. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 Section 1. APPROPRIATION. -- One hundred million dollars 16 (\$100,000,000) is appropriated from the general fund to the 17 office of the state engineer for expenditure in fiscal years 18 2006 and 2007 to pay the costs of water rights adjudications. 19 Any unexpended or unencumbered balance remaining at the end of 20 fiscal year 2007 shall revert to the general fund. 21 Section 2. EMERGENCY.--It is necessary for the public 22 peace, health and safety that this act take effect immediately. 23 .159042.1 24

HOUSE BILL

1	HOUSE BILL
2	47th legislature - STATE OF NEW MEXICO - second session, 2006
3	INTRODUCED BY
4	
5	
6	DISCUSSION DRAFT
7	
8	FOR THE WATER AND NATURAL RESOURCES COMMITTEE
9	
10	AN ACT
11	MAKING AN APPROPRIATION FOR WATER PROJECTS OF STATEWIDE
12	SIGNIFICANCE; DECLARING AN EMERGENCY.
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
15	Section 1. APPROPRIATION
16	A. Two hundred eighty million dollars (\$280,000,000)
17	is appropriated from the general fund to the office of the
18	state engineer for expenditure in fiscal years 2006 and 2007 to
19	initiate, plan and implement the following projects in the
20	following amounts:
21	(1) seventy-five million dollars (\$75,000,000)
22	for Indian water rights and regional community settlements,
23	including the Navajo, Taos and Aamodt settlements;
24	(2) forty-eight million dollars (\$48,000,000)
25	for the Pecos river settlement;
	.159154.1

1	(3) thirty million dollars (\$30,000,000) for
2	the middle Rio Grande collaborative program;
3	(4) seven million dollars (\$7,000,000) for the
4	Gila river settlement;
5	(5) seventy million dollars (\$70,000,000) for
6	the Ute pipeline project; and
7	(6) fifty million dollars (\$50,000,000) for
8	acequia and dam safety improvements statewide.
9	B. Any unexpended or unencumbered balance remaining at
10	the end of fiscal year 2007 shall revert to the general fund.
11	Section 2. EMERGENCYIt is necessary for the public
12	peace, health and safety that this act take effect immediately.
13	- 2 -
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

.159154.1